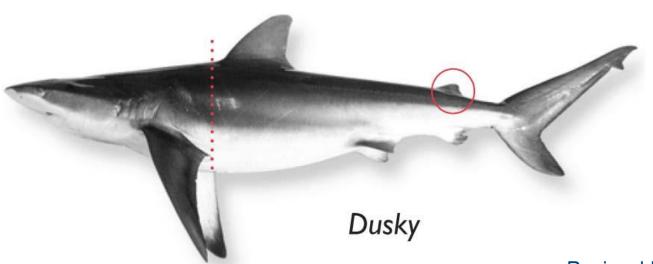




# **Atlantic Highly Migratory Species**

Amendment 5b - Dusky Shark Management Measures:

**Proposed Rule** 



Presented to Regional Fishery Management Councils and Marine Fisheries Commissions Oct. – Dec. 2016

## **Outline**

- Background
  - Management History
  - ➤ SEDAR 21 Update and Addendum
- > Alternatives Considered
  - > Recreational
  - Commercial
- ACLs and AMs for Prohibited Species
- Request for Comments



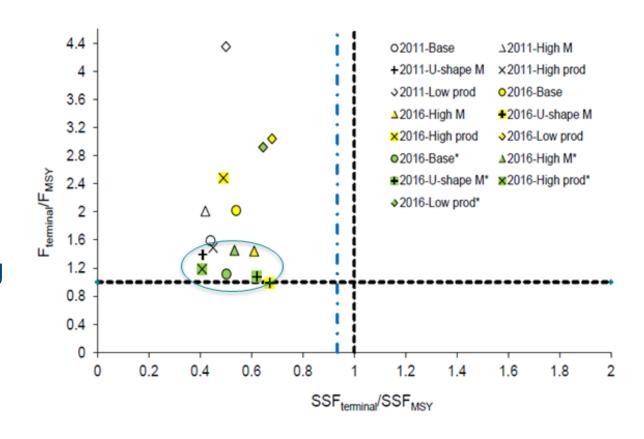
## **Management History**

- 2000: Dusky sharks become a prohibited species
- ➤ 2006: First dusky shark assessment overfished/overfishing
- ➤ 2008: Amendment 2 rebuilding plan established (rebuild by 2108)
- ➤ Aug. 2011: SEDAR 21 still overfished/overfishing
- Nov. 2012: Draft Amendment 5 & Proposed rule multiple shark species
- April 2013: Notice of Intent for Amendment 5b dusky shark specific
- March 2014: Amendment 5b Predraft released for comment
- Oct. 2015: Oceana filed complaint regarding dusky shark management
- May 2016: Settlement agreement reached --
  - Submit proposed rule to the Federal Register by 10/14/2016
  - ➤ Submit final rule to the Federal Register by 3/31/2017
- > Oct. 2016:
  - SEDAR Update and addendum results still overfished/overfishing
  - Draft Amendment 5b and proposed rule released



## **SEDAR 21 Update and Addendum**

- Status determination published 10/5/2016 (81 FR 69043)
- Still overfished and experiencing overfishing
- Need to reduce fishing mortality by 35%
- Rebuild by 2107





## The Preferred Alternatives

- The preferred alternatives should:
  - ➤ End overfishing on dusky sharks by reducing fishing mortality levels by at least 35% relative to 2015 levels
  - ➤ Ensure that fishing mortality levels on dusky sharks are maintained at or below levels that would result in rebuilding by 2107

### **Preferred Recreational Alternatives**

### **Alternative A2**

Require HMS permit holders fishing for sharks recreationally to obtain a shark endorsement, which requires completion of an online shark identification and fishing regulation training course, plus additional recreational fisheries outreach.

### **Alternative A6a**

Require the use of circle hooks by all HMS permit holders fishing for sharks recreationally and when using natural baits and using wire or heavy (200 lb or greater test) monofilament or fluorocarbon leaders.

### **Preferred Commercial Alternatives**

#### **Alternative B3**

Fishermen with an Atlantic shark limited access permit with pelagic longline gear onboard must release all sharks not being retained using a dehooker or cutting the gangion less than three feet from the hook.

#### **Alternative B5**

Require completion of a shark identification and fishing regulation training course as a new part of all Safe Handling and Release Workshops for HMS pelagic longline, bottom longline, and shark gillnet vessel owners and operators.

#### Alternative B6

Increase dusky shark outreach and awareness through development of additional outreach materials, and require HMS pelagic longline, bottom longline, and shark gillnet vessels to abide by a dusky shark fleet communication and relocation protocol.

#### **Alternative B9**

Require the use of circle hooks by all HMS directed shark permit holders using bottom longline gear.



## Other Recreational Alternatives Considered

- ➤ Alternative A1: No action. Do not implement management measures to end overfishing and rebuild dusky sharks in the Atlantic recreational shark fishery
- ➤ Alternative A3: Require HMS permit holders fishing for sharks recreationally to have a NMFS approved shark identification placard onboard when fishing for and/or retaining sharks
- ➤ Alternative A4: Prohibit retention of all ridgeback sharks, including oceanic whitetip, tiger, and smoothhound sharks, in the Atlantic recreational shark fishery
- ➤ Alternative A5: Increase the recreational minimum size to 89 inches fork length for all sharks
- ➤ Alternative A6b: Require the use of circle hooks by all HMS permit holders with a shark endorsement when fishing for sharks recreationally (when deploying natural bait while using a 5/0 or larger hook size)
- ➤ Alternative A6c: Require the use of circle hooks by all Atlantic HMS permit holders participating in fishing tournaments when targeting or retaining Atlantic sharks
- ➤ Alternative A7: Allow only catch and release of all Atlantic sharks by HMS permit holders. Anglers could fish for and target sharks but retention of all recreationally-caught sharks would be prohibited



## Other Commercial Alternatives Considered

- ➤ Alternative B1: No action. Do not implement additional management measures to end overfishing and rebuild dusky sharks in commercial HMS fisheries
- ➤ Alternative B2: Fishermen with an Atlantic shark limited access permit and pelagic longline gear onboard would be limited to 750 hooks per pelagic longline set and no more than 800 assembled gangions onboard at any time
- ➤ Alternatives B4a-h: Prohibit the use of pelagic longline gear in HMS fisheries in various hotspot closures Charleston Bump, Hatteras Shelf, Mid-Atlantic Bight Canyons, Southern Georges Bank
- ➤ Alternative B4i: Allow conditional access to dusky shark hotspot closure areas for HMS vessels fishing with pelagic longline gear
- Alternative B4j: Implement dusky shark bycatch caps in the pelagic longline fishery
- ➤ Alternative B7: Request that certain states (NJ, DE, MD, VA) and the ASMFC extend the end of existing Mid-Atlantic shark time/area closure from July 15 to July 31
- ➤ Alternative B8: Close the Atlantic HMS Pelagic Longline Fishery
- ➤ Alternative B10: Implement Individual Dusky Shark Bycatch Quotas (IDQs) for the commercial pelagic and bottom longline fisheries



## Annual Catch Limits (ACLs) & Accountability Measures (AMs)

Draft Amendment 5b clarifies ACLs and AMs for the 19 prohibited sharks

$$ACL = 0$$

Basking	Dusky	Sand Tiger	Sevengill	Bigeye Sand Tiger
Bigeye Thresher	Galapagos	Whale	Sixgill	Bigeye Sixgill
Bignose	Longfin Mako	White	Narrowtooth	Smalltail
Caribbean Reef	Night	Atlantic Angel	Caribbean Sharpnose	

- > Small amounts of bycatch are permissible where the ACL is set to zero and the bycatch is small and does not lead to overfishing
- There is a small amount of bycatch and illegal landings of prohibited sharks; this bycatch is not causing overfishing for most species
- For dusky sharks, the small levels of bycatch are causing overfishing
- The measures proposed in Draft Amendment 5b are AMs
- Additional AMs are not needed for dusky sharks and other prohibited sharks



## **Specific Request for Public Comments**

- Mortality reduction and rebuilding objectives based upon SEDAR 21 update
- ACL and AM approach for prohibited sharks
- Alternative A2
  - ➤ How can NMFS effectively implement the shark endorsement?
    - ➤ Appropriate effective date
    - ➤ Implementation strategy
- Alternatives A6a and A6b
  - ➤ Will the circle hook approach ensure the measure applies to the shark fishery?
    - Should different indicators of the recreational shark fishery be adopted?
    - ➤ Are ≥ 200 lb test monofilament or fluorocarbon leaders good indicators?
    - ➤ Is 5/0 or greater size hook a good indicator?
- Paperwork Reduction Act collection of information necessity



## **Request for Public Comments**

## Comment period closes on: **December 22, 2016**

Please submit comments to:

http://www.regulations.gov

Keyword - "NOAA-NMFS-2013-0070"

Comments can also be submitted via fax: 301-713-1917, Attn: Tobey Curtis

Or Mail: NMFS SF1, 1315 East-West Highway, Silver Spring, MD 20910

Please identify comments with NOAA-NMFS-2013-0070

For more information go to: <a href="http://www.nmfs.noaa.gov/sfa/hms/">http://www.nmfs.noaa.gov/sfa/hms/</a> or contact Tobey Curtis tobey.curtis@noaa.gov or Karyl Brewster-Geisz karyl.brewster-geisz@noaa.gov at (301) 427-8503





## **Atlantic States Marine Fisheries Commission**

1050 N. Highland Street • Suite 200A-N • Arlington, VA 22201 703.842.0740 • 703.842.0741 (fax) • www.asmfc.org

#### **MEMORANDUM**

October 18, 2016

To: Coastal Sharks Management Board

From: Tina Berger, Director of Communications

**RE:** Advisory Panel Nominations

Please find attached a nomination to the Coastal Sharks Advisory Panel – Roger Wolleyhan, a commercial gillnetter/potter from Maryland. Please consider approval of this nomination at next Board meeting.

#### **COASTAL SHARKS ADVISORY PANEL**

Bolded names await approval by the Coastal Sharks Management Board

October 18, 2016

**New Hampshire** 

Vacancy - commercial

**Rhode Island** 

Francis W. Blount Jr. (charterboat)

390 Bridgetown Road

Saunderstown, RI 02883 Phone (day): 401.783.4988 Phone (eve): 401.789.2374

FAX: 401.782.8520

Email: <a href="mailto:francesflt@aol.com">francesflt@aol.com</a> Appt. Confirmed 2/20/06 Appt Reconfirmed 5/10

Stephen C. Segerson (rec)

37 Myrna Road Warwick, RI 02818

Phone (day): 401.467.3143 ext. 108

Phone (eve): 401.439.5349

FAX: 401.941.2453

Email: <a href="mailto:ssegerson@etco.com">ssegerson@etco.com</a> Appt. Confirmed 2/20/06 Appt Reconfirmed 5/10

**New York** 

Steve Witthuhn (charterboat) 118 Kenneth Ave. Greenlawn, NY 11740 Tel. 631.368.1315 Appt. Confirmed 3/20/06

Appt. Confirmed 2/20/06 Appt Reconfirmed 5/10

New Jersey

Marty Buzas (comm./longline & gillnet)

558 Shunpike Road

Cape May Courthouse, NJ 08210 Phone (day): 609.827.2626 Phone (eve): 609.465.5776 Email: MBEileenB@yahoo.com Appt. Confirmed 5/19/06

Appt Reconfirmed 5/17/10

Peter Grimbilas (rec/for-hire)

3 Oakwood Court Towaco, NJ 07082

Phone (day): 973.696.1200

Phone (eve): 973.454.0315

FAX: 973.696.1411

Email: peterg@njoutdooralliance.org

Appt Confirmed 8/3/10

Delaware

Daniel T. Dugan (rec) 20 South Woodward Avenue Wilmington, DE 19805 Phone: 302.636.9300

Email: <a href="mailto:dugan@delanet.com">dugan@delanet.com</a> Appt. Confirmed 2/20/06 Appt Reconfirmed 5/10

Maryland

Mark Sampson (for-hire) 10418 Exeter Road Ocean City, MD 21842 Phone (home): 410.213.2442 Phone (cell): 410.726.7946 SharkQuest2@gmail.com

Appt Confirmed 8/3/10

Roger B. Wooleyhan Jr. (comm gillnet/pots)

25605 Rogers Road Millsboro, DE 19966

Phone (day): 302.542.3613 Phone (eve): 302.542.9417

FAX: 302.945.65794wooleys@msn.com

<u>Virginia</u>

Ernest L. Bowden Jr. (comm./gillnet)

4219 School Street

Chincoteague, VA 23336 Phone (day): 757.894.1243 Phone (eve): 757.336.5792 Appt. Confirmed 2/20/06 Appt Reconfirmed 5/10

Chair, Lewis Gillingham (rec)

968 South Oreo Drive Virginia Beach, VA 23451 Phone: 757/491-5160 FAX: 757/491-5172Email:

lewis.gillingham@mrc.virginia.gov

#### **COASTAL SHARKS ADVISORY PANEL**

Bolded names await approval by the Coastal Sharks Management Board

October 18, 2016

Appt. Confirmed 3/19/08

**North Carolina** 

Dewey Hemilright (comm./longline & gillnet)

P.O. Box 667

Wanchese NC 27981 Phone: 252.255.5791 Email: fvtarbaby@aol.com Appt. Confirmed 5/19/06 Appt Reconfirmed 5/10

**South Carolina** 

Terry Annibale (comm) 1511 Holly Drive North Myrtle Beach, SC 29582

Phone: 843.224.2104

Email: Capt-terry@hotmail.com

Appt Confirmed 8/3/10

Reese (Chip) Michalove (charterboat)

PO Box 6257

Hilton Head Island, SC 29938

Phone: 843.290.0371

Email: outcastfishing@yahoo.com

Appt Confirmed 8/3/10

Georgia

Capt. Greg Hildreth (charterboat/rec)

477 Midway Circle Brunswick, GA 31523 Phone: 912.261.1763

Email: hildrethcharters@bellsouth.net

Appt. Confirmed 2/20/06 Appt Reconfirmed 5/10

**Florida** 

Russell Howard Hudson (comm. hook &

line/for-hire captain)

1045 West International Speedway Boulevard

Daytona Beach, FL 32114 Phone: 386.239.0948 FAX: 386.253.2843

Email: DSF2009@aol.com Appt. Confirmed 5/19/06 Appt Reconfirmed 4/22/10 Stephen R. Haigis (rec) 101 Ridge Circle Fort Pierce, FL 34982 Phone (day): 772.225.1700 Phone (eve): 772.343.7983

FAX: 772.225.2253

Email: <a href="mailto:shaigis@adelphia.net">shaigis@adelphia.net</a> Appt. Confirmed 5/19/06 Appt Reconfirmed 4/22/10

**Non-Traditional Stakeholders** 

Sonja Fordham

**Shark Advocates International** 

Rue Franz Merjay, 14

1050 Brussels

Belgium

+32 495 101468

Email: sonja@sharkadvocates.org

OR

The Ocean Foundation 1990 M Street, NW, Suite 250

Washington, DC 20036 Phone: 202.436.1468

Email: sonjaviveka@gmail.com Appt. Confirmed 5/19/06

Katie Westfall

1875 Connecticut Avenue, NW

Washington, DC 20009 Phone (day): 202.572.3376 Phone (eve): 202.607.6775

kwestfall@edf.org
Appt Confirmed 8/2/16

## ATTES TATES OF THE STATES OF THE STATES COMMINGS

## **ATLANTIC STATES MARINE FISHERIES COMMISSION**

## **Advisory Panel Nomination Form**

This form is designed to help nominate Advisors to the Commission's Species Advisory Panels. The information on the returned form will be provided to the Commission's relevant species management board or section. Please answer the questions in the categories (All Nominees, Commercial Fisherman, Charter/Headboat Captain, Recreational Fisherman, Dealer/Processor, or Other Interested Parties) that pertain to the nominee's experience. If the nominee fits into more than one category, answer the questions for all categories that fit the situation. Also, please fill in the sections which pertain to All Nominees (pages 1 and 2). In addition, nominee signatures are required to verify the provided information (page 4), and Commissioner signatures are requested to verify Commissioner consensus (page 4). Please print and use a black pen.

Form	submitted by:	Roger B Wooley	han Jr	State: Delaware
		(your name	<del>)</del>	
Nam	e of Nominee:	Roger B Wooley	/han Jr	
Addr	ess: 25605	Rogers Rd		
City,	State, Zip: Mi	llsboro, Delawar	e 19966	
		appropriate numbers wh	ere the nominee can b	e reached:
Phon	e (day): 302	-542-3613	Phone (evening	g): 302-542-9417
FAX:	302-945-	6579	Email: 4WOO	oleys@msn.com
FOR	ALL NOMINE			
1.		n order of preference, the		nich you are nominating the above person.
2.		inee been found in viola or crime over the last th		federal fishery law or regulation or convicted
	yes	noX		
3.	Is the nomino	ee a member of any fish	ermen's organizations	or clubs?
		se list them below by na	ame.	

4.	What kinds (species ) of fish and/or shellfish h Sharks, Menhaden	as the nominee fished for during the past year?  Conchs, Butterfish	
	Monkfish, Skates	Croaker, Spot,Rockfish	
	Bluefish, Spanish & King Mkrl	Dog Sharks, Smooth & Horn	
5.	What kinds (species ) of fish and/or shellfish h Lobsters, Jonah Crab	as the nominee fished for in the past? Boston,Spanish & King Mkrl	
	Shad	Bonita	
	Trout		
1. 2.	How many years has the nominee been the countries the nominee employed only in commercial fi		
	What is the predominant gear type used by the nominee? Gillnets & Pots		
3.	What is the predominant gear type used by the	e nominee? Gillnets & Pots	
3. 4.	What is the predominant gear type used by the What is the predominant geographic area fishe offshore)? OFFSHORE & INSHORE		
4.	What is the predominant geographic area fishe		
4.	What is the predominant geographic area fishe offshore)? OFFSHORE & INSHORE	ed by the nominee (i.e., inshore,	
4. <u>FOR</u>	What is the predominant geographic area fishe offshore)? OFFSHORE & INSHORE  CHARTER/HEADBOAT CAPTAINS:	the charter/headboat business? 40 years	
4. FOR 1.	What is the predominant geographic area fishe offshore)? OFFSHORE & INSHORE  CHARTER/HEADBOAT CAPTAINS:  How long has the nominee been employed in the second control of the sec	the charter/headboat business? 40 years eadboat industry? yes no_X	
4. FOR 1.	What is the predominant geographic area fishe offshore)? OFFSHORE & INSHORE  CHARTER/HEADBOAT CAPTAINS:  How long has the nominee been employed in the state of the charter/heads the nominee employed only in the charter/heads.	the charter/headboat business?  adboat industry? yes no_X  and/occupation(s):	

<u>FOF</u>	RECREATIONAL FISHERMEN:		
1.	How long has the nominee engaged in recreational fishing? 40 years		
2.	Is the nominee working, or has the nominee ever worked in any area related to the fishing industry? yes no _x		
	If "yes," please explain.		
u .			
FOR	SEAFOOD PROCESSORS & DEALERS:		
1.	How long has the nominee been employed in the business of seafood processing/dealing?  40 years		
2.	Is the nominee employed only in the business of seafood processing/dealing?		
	yes no x lf "no," please list other type(s) of business(es) and/or occupation(s):		
	COMMERCIAL fISHERMAN		
	COMMERCIAL fISHERMAN		
	COMMERCIAL fISHERMAN		
3.	How many years has the nominee lived in the home port community?  40 years		
	If less than five years, please indicate the nominee's previous home port community.		
FOR	R OTHER INTERESTED PARTIES:		
1.	How long has the nominee been interested in fishing and/or fisheries management? 40 years		
2.	Is the nominee employed in the fishing business or the field of fisheries management? yes no _x		
	If "no," please list other type(s) of business(es) and/or occupation(s):		
	COMMERCIAL FISHERMAN		
	COMMERCIAL fISHERMAN		

**FOR ALL NOMINEES:** 

In the space provided below, please provide the Commission with any	additional information whi	ch you feel
would assist us in making choosing new Advisors. You may use as m	iany pages as needed.	
Nominee Signature: Roop B. Wooleyhan Jr.		
Nominee Signature: ROOM B Worker M	Date	9-21-204
Normice digitature.	Date.	1 201 201
Reserve Rolling To		
Name: Rager B. Wooleyhan Jr. (please print)		
(picase print)		
COMMISSIONERS SIGN-OFF (not required for non-traditional stal	<u>keholders)</u>	
State Director		
State Director	State Legislator	
Governor's Appointee		