Atlantic States Marine Fisheries Commission

Horseshoe Crab Management Board

October 31, 2013 10:15 a.m. – 12:15 p.m. St. Simons Island, Georgia

DRAFT Agenda

The times listed are approximate; the order in which these items will be taken is subject to change; other items may be added as necessary.

1.	Welcome/Call to order (D. Simpson)	10:15 a.m.
2.	Board ConsentApproval of AgendaApproval of Proceedings from May 2013	10:15 a.m.
3.	Public comment	10:20 a.m.
4.	 2013 Stock Assessment Update Action Presentation of Stock Assessment Report (<i>P. Howell</i>) Consider acceptance of stock assessment update for more acceptance of stock assessment update fo	10:25 a.m. nanagement use
5.	 Horseshoe Crab Technical Committee Report (<i>P. Howell</i>) Review Asian horseshoe crab bans Proposed listing of red knots Use of alternative bait in conch and eel fisheries 	11:15 a.m.
6.	 Delaware Bay Ecosystem Technical Committee Reports Action (<i>G. Breese</i>) ARM Framework Harvest Output for 2014 Shorebird and Horseshoe Crab Survey Reports Summ Delaware Bay Egg Survey Review Report 	11:45 a.m. ary

7. Other business/Adjourn 12:15 p.m.

MEETING OVERVIEW

Horseshoe Crab Management Board Meeting Thursday, October 31, 2013 10:15 a.m. – 12:15 p.m. St. Simon's Island, GA

Chaim David Simpson (CT)	Horseshoe Crab	Law Enforcement Committee		
Assumed Chairmonshin: 2/12	Technical Committee	Representative:		
Assumed Chairmanship: 2/12	Chair: Penny Howell (CT)	Rutherford		
Vice Chair: Jim Gilmore (NY)	Horseshoe Crab Advisory Panel Chair: Dr. Jim Cooper (SC)	Previous Board Meeting: May 22, 2013		
Shorebird Advisory Panel Chair: Dr. Sarah Karpanty (VA)	Delaware Bay Ecosystem Technical Committee Chair: Greg Breese (FWS)			
Voting Members: NH, MA, RI, CT, NY, NJ, DE, MD, DC, PRFC, VA, NC, SC, GA, FL, NMFS, USFWS (17 votes)				

2. Board Consent

- Approval of Agenda
- Approval of Proceedings from February 20, 2013

3. Public Comment – At the beginning of the meeting public comment will be taken on items not on the agenda. Individuals that wish to speak at this time must sign-in at the beginning of the meeting. For agenda items that have already gone out for public hearing and/or have had a public comment period that has closed, the Board Chair may determine that additional public comment will not provide additional information. In this circumstance the Chair will not allow additional public comment on an issue. For agenda items that the public has not had a chance to provide input, the Board Chair may allow limited opportunity for comment. The Board Chair has the discretion to limit the number of speakers and/or the length of each comment.

4. 2013 Stock Assessment Update (10:25 a.m. – 11:15 a.m.) Action

Background

• Horseshoe crab stock assessment update was conducted in 2013

Presentations

• 2013 Horseshoe Crab Stock Assessment Update by P. Howell (Briefing CD)

5. Horseshoe Crab Technical Committee Reports (11:15 a.m. – 11:45 p.m.)

Background

- HSC TC met on September 25, 2013
- Reviewed stock assessment update and other issues

Presentations

• DBETC Report by G. Breese (**Briefing CD**)

Healthy, self-sustaining populations for all Atlantic coast fish species or successful restoration well in progress by the year 2015

6. Delaware Bay Ecosystem Technical Committee Reports (11:45 a.m. – 12:15 p.m.) Action

Background

- DBETC met on September 24, 2013
- Reviewed ARM harvest output, horseshoe crab surveys and discussed a few other issues Presentations
 - DBETC Report by G. Breese (**Briefing CD**)

Board actions for consideration at this meeting

- Consider ARM harvest recommendations
- Consider DE Bay Egg Survey requirement for DE and NJ

7. Other Business/Adjourn

PROCEEDINGS OF THE

ATLANTIC STATES MARINE FISHERIES COMMISSION

HORSESHOE CRAB MANAGEMENT BOARD

Crowne Plaza Hotel - Old Town Alexandria, Virginia May 22, 2013

These minutes are draft and subject to approval by the Horseshoe Crab Management Board The Board will review the minutes during its next meeting

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- 1. Approval of Agenda by Consent (Page 1).
- 2. Approval of Proceedings of February, 2013 by Consent (Page 1).
- 3. Move to accept the compliance reports as submitted and approve the de minimis requests for New Hampshire, the PRFC, South Carolina, Georgia and Florida (Page 3). Motion by Adam Nowalsky; second by Pat Augustine. Motion carried (Page 3).
- 4. Motion to adjourn, by Consent (Page 5).

ATTENDANCE

Board Members

Dennis Abbott, NH, proxy for Sen. Watters (LA) Doug Grout, NH (AA) G. Ritchie White, NH (GA) Dan McKiernan, MA, proxy for P. Diodati (AA) Bill Adler, MA (GA) Jocelyn Cary, MA, proxy for Rep. Peake (LA) Mark Gibson, RI, proxy for R. Ballou (AA) David Simpson, CT (AA) James Gilmore, NY (AA) Pat Augustine, NY (GA) Peter Himchak, NJ, proxy for D. Chanda (AA) Adam Nowalsky, NJ, proxy for Asm. Albano (LA) Tom Fote, NJ (GA) Stewart Michels, DE, proxy for D.Saveikis (AA) Bernie Pankoswki, DE, proxy for Sen. Venables (LA)

Roy Miller, DE (GA) Tom O'Connell, MD (AA) Bill Goldsborough, MD (GA) Russell Dize, MD, proxy for Sen. Colburn (LA) Rob O'Reilly, VA, proxy for Sen. Colburn (LA) Kyle Schick, VA, proxy for Sen. Stuart (LA) Louis Daniel, NC (AA) Robert Boyles, Jr., SC (AA) Malcolm Rhodes, SC (GA) Spud Woodward, GA (AA) Pat Geer, GA, Administrative proxy James Estes, FL, proxy for J. McCawley (AA) Bill Archambault, USFWS Derek Orner, NMFS

(AA = Administrative Appointee; GA = Governor Appointee; LA = Legislative Appointee)

Ex-Officio Members

Staff

Marin Hawk

Guests

Loren Lustig, PA Gov. Appointee

Robert Beal

Toni Kerns

Mitchell Feigenbaum, PA

The Horseshoe Crab Management Board of the Atlantic States Marine Fisheries Commission convened in the Presidential Ballroom of the Crowne Plaza Hotel Old Town, Alexandria, Virginia, May 22, 2013, and was called to order at 2:12 o'clock p.m. by Chairman David Simpson.

CALL TO ORDER

CHAIRMAN DAVID SIMPSON: Welcome! We need to approve the agenda.

APPROVAL OF AGENDA

CHAIRMAN SIMPSON: Has everyone had a chance to look at it? Are there any changes or additions? I'm not seeing any with objection, then we will consider the agenda approved.

APPROVAL OF PROCEEDINGS

CHAIRMAN SIMPSON: Approval of the proceedings from the February 2013 meeting; are there any comments or edits to that needed? Seeing none; without objection we will consider the proceedings approved.

PUBLIC COMMENT

CHAIRMAN SIMPSON: Is there any public comment on items not on the agenda? Seeing none; we will move on to the update of the Virginia Tech Trawl Survey.

UPDATE OF THE VIRGINIA TECH TRAWL SURVEY

MS. MARIN HAWK: This is just a brief update on the funding for the Virginia Tech Trawl Survey. Just a little background on what that survey is used for; the abundance estimates from the survey are used as the state variable in the Adaptive Resource Management Framework. Those estimates are needed to run the model.

Full funding was not achieved for 2012, but the ARM Working Group developed a method to expand the estimates that they did have to the entire Delaware Bay Core Area, so that is being used for the 2014 ARM Framework. The status of

the 2013 funding is that the survey has received some donations but not enough to support the survey for fall 2013.

It is currently unclear whether the 2013 survey will proceed or not. The ARM Working Group is looking at other options for future models. In the case that they don't find other options, the fishery management plan indicates that we revert back to Addendum VI quota levels or the previous year's ARM Framework levels. Thank you, Mr. Chairman.

CHAIRMAN SIMPSON: Are there any questions for Marin? Bill.

MR. WILLIAM A. ADLER: Do you know who supplied the money for the survey; do we have a list of them?

MS. HAWK: I do have a list but I don't have the list memorized. In the past it has been funded by a federal grant.

MR. ADLER: Okay, and was that part of it this time, too?

MS. HAWK: No, that is why we're having -

MR. ADLER: Was it industry or the environmental community that supported some of this?

MS. HAWK: It is mostly the biomedical industry.

MR. ADLER: Biomedical?

MS. HAWK: Yes.

MR. ROY MILLER: If I could add to that, as I recall last time around it was the biomedical industry coupled with a primary conch processor, Rick Robins' industrial association, that put up some of the money. My question was to your knowledge have any environmental conservation, ornithological/audubon groups contributed anything towards this year's effort?

MS. HAWK: To my knowledge, no.

MR. STEWART MICHELS: Marin, how far are we off?

MS. HAWK: We're about \$190,000 off.

MR. WILLIAM ARCHAUMBAULT: Mr. Chair, I've kind of reached out to our National Wildlife Refuge folks on possibly putting some inventory and monitoring money towards this this year. I can't commit any dollars yet, but given the importance of this to our migratory bird management scheme, I think I may be able to find some funds within the National Wildlife Refuge System. It will probably take somewhat towards the end of the fiscal year. It won't be until July or August, and I don't have a set amount but we are going to look deep and see if we can come up with some funding.

EXECUTIVE DIRECTOR ROBERT E. BEAL: As Marin just indicated, we're pretty far off the mark this year, 90 percent at least off the mark. The donations that have been received this year are from commercial fish operations, commercial dealers, commercial fishermen, those sorts of organizations.

We did receive another donation this morning from Bernie's Conchs, so that will add a little bit to it as well. Delaware Valley Fish Company and individual harvesters have also donated money. Obviously, we're not there yet but that is where the money that we have received so far this year is coming from.

CHAIRMAN SIMPSON: Thanks, Bob, that is really good. Are there any other questions or comments?

MR. THOMAS O'CONNELL: Just to let you know I'm exploring some options back in the state of Maryland to see if any funding can become available. We have continually asked the shorebird advocacy groups in Maryland as recently as of last month and still no response from them yet. We're trying to see if we can help out at all.

MR. MICHELS: What is the timeline on this, like when do they have to have the money to be able to move forward?

MS. HAWK: In 2012 they received funds in October that they were able to use for the 2012 survey, so I believe right up until the survey although for planning purposes I would have to double check that.

MR. MICHELS: Okay, I think Delaware may have up to \$10.000 to contribute to the effort this year, so we will try and get that to you.

CHAIRMAN SIMPSON: Good, thanks, Stew. Is there anything else on this item? Are you ready to move on to FMP and state compliance?

FISHERY MANAGEMENT PLAN REVIEW AND STATE COMPLIANCE

MS. HAWK: This is the 2012 fishery management plan review for horseshoe crabs. The total bait harvest was 13 percent below the commission's coast-wide quota. Biomedical landings have gradually increased since 2004. However, between 2011 and 2012 there was a slight decrease in biomedical harvest.

The total coast-wide harvest in the bait fishery was 729,100 crabs, which is an increase of approximately 10 percent since 2011. All states increase landings except for Connecticut and North Carolina, which saw decreases in landings. The total number of crabs brought to biomedical facilities in 2012 was 611,827. This is a 13 percent increase from the past five-year average.

The total number of crabs that were used as bait and bled is 81,030 crabs. This is a 3 percent decrease from the past five-year average. The total coast-wide mortality estimate in the biomedical harvest is 79,786. The threshold in which the FMP indicates that the board should consider action is 57,500 crabs. The plan review team recommends making the development of the BMPs a high-priority item. Just a little more background on the biomedical mortality; back in August 2011 the Biomedical Ad Hoc Working Work was formed to develop best management practices. In November of 2011 a document was brought to the board with those best management practices. A timeline was going to be developed, but then Addendum VII got in the way, the development of the ARM Framework.

In May 2012 the mortality was again over this threshold, and Dr. Dawson and some other people in the biomedical industry were working to develop BMPs. I recently spoke with Dr. Dawson and they are satisfied with everything as it stands since each state has different operations and procedures.

I also just wanted to point out to the board that this threshold that is in the FMP, 57,500, was based on harvest levels in 1998, which were 200,000 to 250,000 crabs. The harvest levels now are around 600,000 crabs, so just to put it in perspective. In terms of state compliance, the plan review team found all state management measures to be consistent with the FMP.

D.C. did not submit a report. The plan review team recommends that D.C. as well as the Potomac River Fisheries Commission take steps to be removed from the board. Additional issues; the plan review team strongly recommends the continuation of the trawl survey for reasons that I discussed a little earlier. There were five requests for de minimis, New Hampshire, the PRFC, South Carolina, Georgia and Florida. New Jersey qualified but did not request it. The plan review team recommends that all these requests be granted. Thank you, Mr. Chairman.

CHAIRMAN SIMPSON: Are there questions for Marin on the review? Roy.

MR. MILLER: Mr. Chairman, looking at a worse case scenario, if the Virginia Tech Trawl Survey is not conducted this year, where would we be with regard to the ARM Model predictions for next year's harvest?

MS. HAWK: We are working on that with the ARM Working Group. We're having a conference call in July to investigate alternative options if there is no funding for the fall 2013 survey. Right now we're not sure is the answer to that question. MR. MILLER: With that uncertainty, then we also can't predict what effect that would have on allowable harvest in the following year either, I presume, at this point in time; am I right?

MS. HAWK: If no other alternatives are found and the survey doesn't go forward, as I mentioned, the board could either choose to go back to Addendum VI harvest levels or the previous year ARM Framework levels, so that would be this year's ARM Framework levels.

MR. PATRICK AUGUSTINE: Marin, I looked at the mortality rate and somewhere there is a recommendation that we take a look at best management practices. Has the technical committee taken a look at what the mortality rate is from the time of collection to the time they're delivered to the medical facility, to the time they're bled, to the time they get back?

If you have, can we make a determination or figure out how we can reduce that level of mortality? That is before we go to best management practices, so can you help me with that, Marin?

MS. HAWK: I believe in the past the technical committee has looked at this issue and they recommended that any crabs that used in the biomedical industry then be used for bait. That was the best solution they could come up with.

MR. AUGUSTINE: But the problem began and still exists that I don't think we know what the actual percentage of mortality is from one end to the other. I'm convinced that there is mortality from collection to the time they receive them. Most of those animals are handled somewhat carefully but not really carefully because alive they're worth more than they're worth dead except to the bait man who doesn't care one way or the other. If the product is dead and he collected it for biomedical purposes and it goes directly to bait, we're missing something here. It just seems when we look at best management practices; can we take a hard look at that, Mr. Chairman, to determine if there is something we should be doing to reduce one or the other. The numbers are astronomical. I mean, look at what has been collected as to what the mortality rate is. I think it should be of concern to us at this point in time.

CHAIRMAN SIMPSON: Pat, if I remember right, the expected level of mortality was 57 or so thousand crabs and we're up around 79 or so thousand, so a little perspective in terms of how much it has increased and how big overall removals are. Pete.

MR. PETER HIMCHAK: I think Table 2 captures – under Addendum III when we developed the questionnaire for the biomedical industry, they have to report every step how many horseshoe crabs are from the dock, then loaded to a truck and transported and then how many died during transit and then how many are rejected at the facility, how many were too small and they were rejected, how many were rejected because they were injured.

That is all covered and I think we learned that from the point of the dock through sending them out the backdoor after they're bled the mortality associated with all that was rather small. And from harvest to release 6,891; that is Item D in Table 2, so less than 7,000 horseshoe crabs actually died in that entire procedure.

I think where we may be missing some of the mortality is what I referred to as the culling at sea. If you collect them with a trawl, there may be culling at sea, damage from the trawl gear or thrown over the side, but I know the New Jersey operation even covers that. It has every crab coming in the trawl net and how many go to the dock.

Best management practices I believe were related to care and how they're loaded in bins for transportation, how they're handled, keep them out of the sun, keep they wet. I think the biomedical industry is really up to par on best medical practices. I don't know what percentage are taken by trawl – South Carolina, maybe – but a lot of them are taken by hand harvest now. I mean, I think best management practices are being followed.

MR. AUGUSTINE: Followup, Mr. Chairman; I thank Mr. Himchak for that. I did not look at that chart and that was why I asked was it available. If it is being followed, as you have described, then I would have no problem with it. It was the committee that suggested that you should take a look at best management practices; and if that wasn't what they were talking about, what were they talking about? I just need clarification. It showed up on our report.

MS. HAWK: They were talking about the – the document was never finalized nor was an addendum made from the document, so that is what the PRT was referring to.

MR. ROBERT H. BOYLES, JR.: Mr. Chairman, I just wanted to follow up on Pete's comment. We in South Carolina, it is hand harvest only. We manage it by permit. We have taken a hard look at some of these best management practices, working in cooperation with industry. Some of those best management practices have been incorporated into our permit conditions.

There is no trawl harvest of horseshoe crabs in South Carolina. We're watching this. It is an important fishery for us; it is an important industry. We have heard the comments and the discussions around here and we will continue to monitor those best management practices through our permits. Thanks.

MR. ADAM NOWALSKY: Mr. Chairman, would you like a motion to accept? I move that we accept the compliance reports as submitted and approve the de minimis requests for those states that requested it.

CHAIRMAN SIMPSON: Seconded by Pat. Is there any discussion on the motion? Seeing

none; is there any objection to approving the motion? Seeing none; we will consider it approved. Okay, the next item is to remove the status of the horseshoe crab stock and whelk fishery.

MR. BOYLES: Mr. Chairman, a question about the plan review team's recommendation about removing the Potomac River and D.C.; is that a recommendation that this board makes to the policy board? How do we make that happen?

CHAIRMAN SIMPSON: I think it falls on the jurisdiction to remove themselves.

EXECUTIVE DIRECTOR BEAL: Yes, individual jurisdictions declare interest in specific fisheries and participate on management boards, so it is up to those jurisdictions to decide whether they should or should not participate in a board and we can adjust the membership accordingly.

REVIEW OF THE HORSESHOE CRAB STATUS OF THE STOCK

MS. HAWK: This is the review of the horseshoe crab status of the stock. Toni will be discussing the whelk fishery during the ISFMP Policy Board Meeting, so I will be leaving that part out of my presentation. What I have done is compiled all the information I could find on the status of the horseshoe crab stock.

It is certainly not a complete picture and I just wanted to remind the board that there is a stock assessment update which is currently going on, and here is the timeline for that. In April the stock assessment subcommittee requested data. From May through June they will be crunching the numbers. In June and July the technical committee will review the update and revise it and then in October it will be ready to present to the board.

The FMP breaks down the coast-wide stock of horseshoe crabs into three distinct populations; so what I did is compile information on each of those sub-stocks. The first is the Gulf of Maine population. There was no data available from Maine. New Hampshire and Massachusetts data are available, and basically the Gulf of Maine population is declining.

The Delaware Bay Spawning Survey addresses the stock in the Delaware Bay. There is no trend in the bay-wide index of female spawning activity. There is an increasing trend in the male spawning activity and the sex ratios favor males, which is consistent with both of those trends. The next substock is the mid Mid-Atlantic which contains the states of Connecticut, New York, New Jersey, Delaware, Maryland, Virginia and North Carolina.

There was no clear trend in this sub-stock. The Virginia Tech Trawl Survey data indicate again on clear trend but mature crabs were the highest for 2011. Finally, the Atlantic Florida sub-stock; there was no data available for South Carolina and Florida, but the Georgia catch per trawl has remained consistent. Without a full picture of the states, again it is unclear what is really happening in that stock.

Here is a timeline I just wanted to present to the board. There are three ongoing issues. The first is that Delaware requested the review of their Delaware Bay Egg Survey, and that recommendation should be complete by October. The stock assessment subcommittee is also conducting a stock assessment update, which as I mentioned will be complete by October.

The ARM Working Group is collecting the data to run the ARM Model and that will be ready by October. If there is nothing else to come before the board, I wanted to make sure that it would be okay if there was no August board meeting since there is nothing to discuss. Thank you, Mr. Chairman.

CHAIRMAN SIMPSON: Are there any questions or discussion for Marin on that presentation? Is there anything else to come before the Horseshoe Crab Board? Pat.

ADJOURNMENT

MR. AUGUSTINE: I don't think so; no hands going up, so move to adjourn.

CHAIRMAN SIMPSON: We will consider the board adjourned.

(Whereupon, the meeting was adjourned at 2:32 o'clock p.m., May 22, 2013.) Atlantic States Marine Fisheries Commission

2013 Horseshoe Crab Stock Assessment Update

September 2013

Atlantic States Marine Fisheries Commission

2013 Horseshoe Crab Stock Assessment Update

August 2013

Prepared by the ASFMF Horseshoe Crab Stock Assessment Subcommittee Dr. John A. Sweka (Chair), U.S. Fish & Wildlife Service Michelle Klopfer, Virginia Tech Dr. Mike Millard, U.S. Fish & Wildlife Service Scott Olszewski, Rhode Island Division of Fish and Wildlife Dr. David Smith, U.S. Geological Survey Rachel Sysak, New York State Department of Environmental Conservation Rich Wong, Delaware Division of Fish and Wildlife

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1.0 Introduction

The status of the horseshoe crab (*Limulus polyphemus*) population along the Atlantic coast is of interest to a variety of different stakeholders (Berkson and Shuster 1999; Walls *et al.* 2002; Odell *et al.* 2005). Horseshoe crabs play an important role in marine and estuarine ecosystems, and their eggs are a critical food source for many migratory shorebirds. In addition, the species serves as a primary bait source for several important commercial fisheries and is the backbone of a major biomedical process.

1.1 Brief Overview and History of Fisheries

Historically, horseshoe crabs were harvested commercially for fertilizer and livestock feed. Between the mid-1800s and mid-1900s harvest ranged from approximately 1 to 5 million crabs annually (Shuster 1960; Shuster 1982; Shuster and Botton 1985; Finn *et al.* 1991). Harvest numbers dropped to between 250,000 and 500,000 crabs annually in the 1950s (Shuster 1960) and 42,000 crabs were reported annually by the early 1960s (Finn *et al.* 1991). Early harvest records should be viewed with caution due to probable under-reporting. The substantial commercial-scale harvesting of horseshoe crabs ceased in the 1960s (Shuster 1996). Since the mid to late 1900s, horseshoe crabs have been commercially harvested primarily for use as bait and to support a biomedical industry. Horseshoe crabs are used as bait in the conch (*Busycon spp.*) and American eel (*Anguilla rostrata*) pot fisheries, although they are also harvested to a lesser extent for use as bait in the catfish (*Ictalurus spp.*) and killifish (*Fundulus spp.*) fisheries. The biomedical fishery harvests the crabs for the manufacture of Limulus Amebocyte Lysate (LAL), a product used to test pharmaceuticals for the presence of gramnegative bacteria.

Between 1970 and 1990, commercial harvest ranged from less than 20,000 pounds to above 2 million pounds annually (Table 1, Figure 1). Reported harvest increased during the late 1990s to nearly 6 million pounds in 1997 (Table 1, Figure 1) and above 2.5 million crabs in 1998. Since state-by-state quotas took effect in 2001 through Addendum I to the Horseshoe Crab Fishery Management Plan (FMP), reported bait landings have averaged about 800,000 crabs per year (Table 2).

1.1.1 Bait Fishery

The horseshoe crab fishery supplies bait for the American eel, conch (whelk) and, to a lesser degree, catfish (*Ictaluridae*) fisheries. The American eel pot fishery prefers egg-laden female horseshoe crabs, while the conch pot fishery uses both male and female horseshoe crabs. Most fishing effort for horseshoe crabs is concentrated within the mid-Atlantic coastal waters and adjacent federal waters. However, Massachusetts supports a significant fishery. The hand, trawl and dredge fisheries accounted for about 85% of the 2012 reported commercial horseshoe

crab bait landings by gear type (ASMFC 2013a). This is consistent with the distribution of landings by gear since 1998.

Commercial landings for horseshoe crab are collected by the NMFS by state, year, and gear type. Data is obtained from dealers, logbooks, and state agencies that require fishermen to report landings; however, NMFS records are often incomplete. In addition, the conversion factor used to convert numbers landed to pounds landed has been quite variable among the states and NMFS. Despite the inaccuracies in the data, all reported landings data show that commercial harvest of horseshoe crabs increased substantially from 1990 to 1998 and have generally declined since then (Table 1, Figure 1). Since 1998, states have been required to report annual landings to ASMFC through the compliance reporting process. These data are reliable and are shown in Table 2.

1.1.2 Biomedical Fishery

Research on horseshoe crabs for use in the biomedical industry began in the early 1900s (Shuster 1962). Scientists have used horseshoe crabs in eye research, surgical suture wound dressing development, and detection of bacterial endotoxins in pharmaceuticals (Hall 1992). Horseshoe crab blood has been found to be useful in cancer research. The current major biomedical use of horseshoe crabs is in the production of Limulus Amebocyte Lysate (LAL). LAL is a clotting agent in horseshoe crab blood that makes it possible to detect human pathogens such as spinal meningitis and gonorrhea in patients, drugs, and all intravenous devices. The LAL test was commercialized in the 1970s (J. Cooper, pers. comm.), and is currently the worldwide standard for screening medical equipment for bacterial contamination.

There are four companies along the Atlantic Coast that process horseshoe crab blood for use in manufacturing LAL: Associates of Cape Cod (MA), Lonza (MD, formerly Cambrex Bioscience), Wako Chemicals (VA), and Charles River Endosafe (SC). In addition, Limuli Labs (NJ) bleeds horseshoe crabs but does not manufacture LAL.

Blood from horseshoe crabs is obtained by collecting adult crabs, extracting a portion of their blood, and releasing them alive. Crabs collected for LAL production are typically collected by hand or trawl. Crabs are inspected to cull out damaged or moribund animals, and transported to the bleeding facility. Following bleeding, most crabs are returned to near the location of capture; however, since 2004, states have the ability to enter bled crabs into the bait market and count those crabs against the bait quota (ASMFC 2004).

Prior to 2004, no records were kept on biomedical harvest, although several sources estimate harvest during the 1990s around 200,000 to 250,000 crabs per year (D. Hochstein, pers. comm.; B. Swan, pers comm; Manion *et al.* 2000). Harvest records beginning in 2004 indicate an

increase in biomedical harvest to more than 610,000 crabs in 2012. ASMFC assumes a constant 15% mortality rate for bled crabs that are not returned to the bait fishery.

1.2 Management Unit Definition

The fishery management unit includes the horseshoe crab stock(s) of the Atlantic Coast of the United States (Maine to eastern Florida). The coastwide stock is currently managed on state by state, multi-state (e.g., DE Bay region), and embayment levels. See section 1.6 Stock Definition for more information.

1.3 Regulatory History

Prior to 1998, horseshoe crab harvest was unregulated in most states. The Horseshoe Crab Management Board approved the Horseshoe Crab FMP in October 1998. The goal of the FMP is "management of horseshoe crab populations for continued use by: current and future generations of the fishing and non-fishing public (including the biomedical industry, scientific and educational research) migratory shorebirds; and other dependent fish and wildlife (including federally listed sea turtles)" (ASMFC 1998a). The FMP outlined a comprehensive monitoring program and maintained controls on the harvest of horseshoe crabs put in place by New Jersey, Delaware, and Maryland prior to the approval of the FMP. These measures were necessary to protect horseshoe crabs within and adjacent to the Delaware Bay, which is the epicenter of spawning activity along the Atlantic Coast. However, subsequent increased landings in other states largely negated these conservation efforts.

In April 2000, the Management Board approved Addendum I to the Horseshoe Crab FMP (ASMFC 2000a). This Addendum established a coastwide, state-by-state annual quota system to further reduce horseshoe crab landings. Through Addendum I the Board recommended to the federal government the creation of the Carl N. Schuster Jr. Horseshoe Crab Reserve, an area of nearly 1,500 square miles in federal waters off the mouth of Delaware Bay that is closed to horseshoe crab harvest. In May 2001, the Management Board approved Addendum II, which established criteria for voluntary quota transfers between states (ASMFC 2001). In March 2004, the Board approved Addendum III to the FMP (ASMFC 2004). The addendum sought to further the conservation of horseshoe crab and migratory shorebird populations in and around the Delaware Bay. It reduced harvest quotas, implemented seasonal bait harvest closures in New Jersey, Delaware, and Maryland, and revised monitoring components for all jurisdictions.

Addendum IV was approved in May 2006 (ASMFC 2006a). It further limited bait harvest in New Jersey and Delaware to 100,000 crabs (male only) and required a delayed harvest in Maryland and Virginia. Addendum V, adopted in September 2008, extended the provisions of Addendum IV through October 31, 2009 (ASMFC 2008a). Through a vote, the Board extended the provisions of Addendum IV through October 31, 2010. Addendum VI further extended Addendum IV provisions through April 30, 2013. It also prohibited directed harvest and landing of all horseshoe crabs in New Jersey and Delaware from January 1 through June 7, and female horseshoe crabs in New Jersey and Delaware from June 8 through December 31 (ASMFC 2010). Addendum VI also mandated that no more than 40% of Virginia's annual quota may be harvested east of the COLREGS line in ocean waters. It also requires that horseshoe crabs harvested east of the COLREGS line and landed in Virginia must be comprised of a minimum male to female ratio of 2:1.

Addendum VII was approved in February 2012 (ASMFC 2012). This addendum implemented the ARM Framework for use during the 2013 fishing season and beyond. The Framework considers the abundance levels of horseshoe crabs and shorebirds in determining the optimized harvest level for the Delaware Bay states of New Jersey, Delaware, Maryland, and Virginia (east of the COLREGS).

1.4 Importation of Asian Crabs

Bait shortages and the resulting high prices for Atlantic horseshoe crabs have resulted in the importation of Asian horseshoe crabs (*Tachypleus gigas, Carcinoscorpius rotundicata and/or Tachypleus tridentatus*) into Atlantic coast states for use as bait. Concerns regarding the introduction of non-native parasites and pathogens, as well as concern regarding the potential human health risks associated with the neurotoxin tetrodotoxin (known to be present in *C. rotundicauda*), prompted the Commission to recommend that member states take measures to ban the importation and use of Asian horseshoe crabs (ASMFC 2013b).

1.5 Assessment History

The initial stock assessment for horseshoe crab was completed and peer reviewed in 1998 (ASMFC 1999; ASMFC 1998b). A new assessment framework was proposed in 2000 (ASMFC 2000b), and an internally peer-reviewed assessment was produced in 2004. The most recent externally peer-reviewed benchmark stock assessment was completed in 2009 (ASMFC 2009a). The Adaptive Resource Management Model currently used to provide management advice for horseshoe crab was also peer-reviewed at this time (ASMFC 2009b).

1.6 Stock Definitions

The horseshoe crab stock, for the purpose of this assessment, is defined as the horseshoe crabs ranging from the coasts of Maine to Florida seaward. However, data suggests there may be a regional or sub-regional population structure. Tag release and recapture data from the United States Fish and Wildlife horseshoe crab tagging database was used to examine if there were any trends in release and recapture location. Tag recaptures after >3 months at large were examined by release state and location versus recapture state and location. Results showed that releases in Massachusetts (MA) and Rhode Island (RI) were almost exclusively caught in MA or RI; releases from CT were recaptured in CT with a small percentage from non-coastal NY; releases from coastal NY were recaptured in coastal NY or coastal NJ; releases from New Jersey (NJ), Delaware (DE), Maryland (MD), and Virginia (VA) were almost exclusively caught in those

states (many in DE Bay); releases from within Delaware Bay were recaptured largely within Delaware Bay and some from coastal NJ, DE, MD, VA, and NC; and releases from South Carolina (SC) were caught in SC and Georgia. These results suggest regional horseshoe crab populations. Rutecki *et al.* (2004) conclude that management of individual populations, possibly down to the embayment level, needs to consider harvest rates and population structures and abundances present.

Botton and Loveland (2003) examined abundance and dispersal of horseshoe crab larvae in Delaware Bay. They found a strong tendency for larvae to stay close to spawning beaches. This finding suggests that larvae dispersal is not the mechanism for mixing populations (Botton and Loveland 2003). Widener and Barlow (1999) studied a population of horseshoe crabs that appeared to be a local one. They concluded, "Harvesting large numbers of animals from such a local population would have significant impact on its size" (Widener and Barlow 1999). Genetic structure indicates that males disperse at higher rates than females, and female-mediated gene flow among embayments is limited (Pierce et al. 2000, King et al. 2005). King et al. (2005) suggested that the distribution of the American horseshoe crab is comprised of multiple population units divided among large geographic regions: Gulf of Maine, mid- mid-Atlantic, Atlantic Florida, Gulf Florida, and Mexico. Also, tagging data indicate that a majority of adult crabs remain within local regions and some overwinter in local embayments (ASMFC 2004; James-Pirri et al. 2005; Swan 2005; Smith et al. 2006; Moore and Perrin 2007). These data are further supported by stable isotope analyses, which indicate adult crabs are loyal to local feeding grounds (Carmichael et al. 2004, O'Connell et al. 2003). Trends in horseshoe crab abundance and population dynamics differ among regions (ASMFC 2004). In particular, smaller sized populations such as those in Cape Cod waters may be localized based on spawning densities, size structure, and movement patterns (Carmichael et al. 2003; James-Pirri et al. 2005). Since different types of harvest (bait, biomedical, or scientific) select for different size and sex segments of the population, different populations may experience different harvest pressures due to their location-specific population dynamics (Rutecki et al. 2004).

Finally, different embayments and regions are subject to different types and levels of harvest for different purposes. In Delaware Bay waters, commercial harvest is conducted by hand and dredge (Kraemer and Michels 2009), while in areas such as Cape Cod most harvest is conducted by hand from local beaches (Rutecki *et al.* 2004). In Delaware Bay, the majority of harvested crabs are collected for bait. In contrast, among Cape Cod populations, the primary purpose for which crabs are harvested (bait, biomedical, or scientific) varies by embayment (Rutecki *et al.* 2004) with bait harvest predominating except in Pleasant Bay where only biomedical harvest is permitted (A. Leschen, pers. comm.). Since mortality associated with each harvest type varies, the extent of harvest pressure and depletion by overharvest also necessarily varies among embayments (Widener and Barlow 1999; Rutecki *et al.* 2004). Hence, there is strong support for local management based on regional or sub-regional population structure and harvest pressures.

1.6.1 Genetics

King *et al.* (2003 and 2005) found that the correlation of genetic and geographic distance between horseshoe crab populations sampled along the Atlantic coast suggests isolation by distance as the driving force behind population structure. Their genetic analysis points to the possibility of four regional stocks within the United States: Northeast (Gulf of Maine), mid-Atlantic, Florida-Atlantic, and Florida-Gulf. A separate study showed possible subdivision between collections from the upper Chesapeake Bay and near the entrance of Delaware Bay (Pierce *et al.* 2000). However, this is in contrast to what King *et al.* found. Pierce *et al.* (2000) also suggest that the samples from the upper Chesapeake Bay show a resident population. In addition, based on electrophoretic evidence, gene flow does occur between widely separated populations, although considerable genetic variation exists within and between populations of horseshoe crabs (Selander *et al.* 1970). Saunders *et al.* (1986) found no evidence for genetic divergence between New England and middle Atlantic populations based on mitochondrial DNA analysis.

1.6.2 Morphometric Information

Shuster (1979) suggested that each major estuary along the coast had a discrete horseshoe crab population, which could be distinguished from one another by adult size, carapace color and eye pigmentation. Differences between the morphologic characteristics of discrete populations were seen among geographically distinct populations (Riska 1981). Larger animals and populations are reported in the middle of the species' distribution (Maryland to New York), while smaller animals and populations are found in the southern and northern extent of its range (Shuster 1982). However, based on morphometric data collected in South Carolina the greatest mean adult size occurs in the South Atlantic Bight and decreases in size north and south (Shuster 1950; Thompson 1998). Thompson (1998) hypothesized that larger individuals occur in the South Atlantic Bight due to optimal temperature and salinity for horseshoe crab development in this region.

2.0 Fishery-Dependent Data Sources

Commercial fisheries for horseshoe crab consist primarily of directed trawls and hand harvest fisheries for use as bait and are the major source of fishery-dependent data for the stock. Landings for horseshoe crabs have been reported since 1970 and fishery-dependent data of the catches have been collected since 1998. Crabs are also commercially collected for use in the biomedical industry. While fishery-dependent data have been collected from this fishery, landings data is not well documented. Fishery-independent data sources for horseshoe crab exist primarily as trawl survey data collected by various states and the federal government where horseshoe crab is not the target species.

2.1 Commercial Bait Fishery

The commercial bait fishery consists primarily of trawl, hand harvest, and dredge fisheries. State and federal governments collected the fishery-dependent data included in this summary. Since 1998, ASMFC has compiled landings by state in the annual FMP review report.

2.1.1 Data Collection and Treatment

2.1.1.1 Survey Methods

Commercial horseshoe crab landings data collection is a joint state and federal responsibility. The cooperative state-federal fishery data collection systems obtain landings data from state mandated fishery or mollusk trip-tickets, landing weigh out reports provided by seafood dealers, federal logbooks of fishery catch and effort, shipboard and portside interview and biological sampling of catches. State fishery agencies are usually the primary collectors of landings data, but in some states NMFS and state personnel cooperatively collect the data. Statistics for each state represent a census of the horseshoe crabs landed, rather than an expanded estimate of landings based on sampling data. Although the NMFS reports landings in pounds, adoption of the Interstate Fishery Management Plan for Horseshoe Crab (FMP) in 1998 required states to collect and report all horseshoe crab harvest by numbers, pounds, sex and harvest method (ASMFC 1998a). All states with an operating fishery require mandatory reporting. Horseshoe crab landings reported after 1997 were expressed as numbers of crabs and were obtained directly from the states.

Commercial sampling intensity varies from state to state. Most jurisdictions have implemented mandatory monthly or weekly reporting. Though reporting compliance has substantially improved since adoption of the FMP, some states do not currently provide landings by sex.

2.1.1.2 Biological Sampling Methods

Under the 1998 FMP states are required to characterize a portion of the commercial catch based on prosomal width and sex. Though many states implemented this compliance component, sampling intensity was inconsistent between states and between years. Some states used spawning survey data to characterize their shore-based fishery. The SAS agreed to use such information if it can be shown that this strategy would yield the same quality information.

Under the proposed framework for a horseshoe crab stock assessment states will be required to characterize their landings by sex and maturity (identification of new recruits to the spawning population). Development of a technique for determining maturity is underway. Prosomal width measurements were available from the Delaware horseshoe crab hand fishery, the Georgia

whelk/crab fishery (bycatch, 2000-2006 and 2011), the Maryland horseshoe crab biomedical harvest, the Massachusetts horseshoe crab bait fishery, the New York horseshoe crab trawl fishery, and the South Carolina biomedical landings. Concern was expressed that with quotas being monitored by number, harvesters may select for larger horseshoe crabs or that harvesters would begin landing immature crabs if adult numbers declined and demand remained high.

2.1.1.3 Aging Methods

There are currently no direct methods to reliably age horseshoe crabs. According to Smith et al. (2009a), the ageing of horseshoe crabs using lipofuscin accumulation has not yet been shown to be reliable. Shuster (2000) developed a method for assigning general age based on shell wear and appearance. Botton and Ropes (1988) indirectly aged horseshoe crabs using slipper shells attached to the horseshoe crab to establish a minimum age. Researchers at the Virginia Tech Horseshoe Crab Research Center distinguish sex and maturity (immature, newly mature, and multiparous) in horseshoe crabs using genital papillae, modified pedipalps, rub marks and presence/absence of eggs.

2.1.1.4 Catch Estimation Methods

Reference period landings (RPL) were based on each state's best estimate of their commercial horseshoe crab bait landings (in numbers of crabs) for the period between 1995 and 1997. Some states used a single year's landings while other states used an average of landings within that timeframe (ASMFC 2000a). The Horseshoe Crab Technical Committee reviewed and approved each state's RPL.

The ASMFC quota is based on a 25% reduction in state-by-state RPL. Quotas were based on numbers of horseshoe crabs landed (not pounds).

Mean prosomal widths were obtained from various fisheries. Width measurements were segregated by gender since mature females are generally larger than males.

2.1.2 Commercial Bait landings

NMFS reported commercial horseshoe crab landings increased to record levels in the mid to late1990s (Table 1, Figure 1). Though the NMFS coastwide landings database suffers inadequacies, state-specific landings data support increased landings and effort in the horseshoe crab fishery during this period (ASMFC 1999a). Reported NMFS landings since 1998 substantially declined. These landings include all harvest types (i.e. biomedical, bait fishery, marine life) reported to NMFS. The adoption of the FMP in 1998 improved harvest monitoring through mandatory reporting. The adoption of Addendum I to the FMP established reference period landings for the bait fishery that allowed for the implementation of quotas and served as a benchmark to evaluate subsequent bait landings (Table 2). Addendum III (2004), IV (2006), and V (2008) further reduced harvest quotas, implemented seasonal bait harvest closures, and mandated male only fisheries in some or all of the states in which harvest impacted the Delaware

Bay population of horseshoe crabs (DE, MD, NJ, and VA). Addendum VII (2012) approved management of horseshoe crabs in the Delaware Bay area according to the Adaptive Resource Management (ARM) framework (ASMFC 2009b). For the 2013 harvest season, a total of 500,000 Delaware Bay origin male horseshoe crabs were allowed to be harvested by DE, MD, NJ, and VA combined. Additional horseshoe crabs were allowed to be harvested by MD and VA as it was recognized that not all horseshoe crabs harvested in these states' water are of Delaware Bay origin.

2.1.3 Commercial Bait Discards/Bycatch

Horseshoe crabs are taken as bycatch in a number of fisheries. However, if landed, these crabs must be reported under the requirements of the FMP and are included in the coastwide horseshoe crab landings.

Commercial discard has not been quantified. Discard mortality is known to occur in various dredge fisheries. This mortality may vary seasonally with temperature/crab activity and impacts both mature and immature horseshoe crabs.

2.1.4 Commercial Bait Catch Rates

Commercial catch rates are available for the states of Delaware and Georgia (Table 3). Delaware commercial catch rates were calculated by dividing the number of horseshoe crabs landed in the dredge and hand fishery by the respective number of trips for each fishery. Georgia provided catch rates on horseshoe crabs taken as bycatch by their whelk/crab dredge fishery up until 2006 and then in 2010 and 2011.

Commercial catch rates in the Delaware horseshoe crab dredge fishery peaked in 1996 and were lowest in 2003. Since 2003, the dredge fishery CPUE rose until 2007, but has been below this level since then. No dredge trips were made in 2008 and 2009. Catch rates in the Delaware horseshoe crab hand fishery peaked in 1997 and were lowest in 2012. CPUE in the hand fishery tracks well with the dredge fishery (Table 3).

Interpretation of these catch rates are complicated by the imposition of regulations after 1997. For example, after 1997 trip limits were established on the dredge fishery of 1,500 crabs per day and the hand fishery was restricted to 300 ft3 per day. In addition, the dredge fishery, which was capped at five permits issued annually to fishermen that had traditionally harvested using this gear became subject to a lottery that included non-traditional participants. These non-traditional fishermen tended to be less efficient while they learned various gear nuisances and locations of horseshoe crab concentrations. Further harvest restrictions were imposed from 2004 and on. Commercial catch rates of horseshoe crabs taken as bycatch by Georgia whelk/crab dredgers from 2000 thru 2006 were highest in 2000 (w/o TEDs) and 2005(w/ TEDs). CPUE was lowest in 2003 (Table 3). The Georgia catch rates were complicated by the addition of turtle excluder devices (TEDs) after 2000. Observers indicated that some crabs escape through the TEDs upon net retrieval.

2.1.5 Commercial Bait Prosomal Widths

Mean prosonal width data from various fisheries are presented in Table 4 and Figure 2. There were some significant (P < 0.05) declines in the mean prosonal widths of harvested males and females (Table 4), however, prosonal widths in Maryland showed a decrease followed by and increase starting in 2007. These declines may indicate changes in the size selectivities of the fisheries or a change in the population in response to fishing pressure.

2.1.6 Potential biases, Uncertainty, and Measures of Precision

NMFS reported horseshoe crab landings are difficult to reliably interpret. These landings may include biomedical, live trade and bait fishery harvest. Prior to passage of the FMP few states required horseshoe crab reporting. Further, harvesters generally reported landings in pieces or baits (1 female or 2 males = 1 bait) and it was unclear whether consistent or adequate conversion factors were used to convert these landings to pounds.

2.2 Commercial Biomedical Fishery

Blood from horseshoe crabs is obtained by collecting adult crabs, extracting a portion of their blood, and releasing them alive. Crabs collected for LAL production are typically collected by hand or trawl. Crabs are inspected to cull out damaged or moribund animals, and transported to the bleeding facility. Following bleeding, most crabs are returned to near the location of capture; however, since 2004, states have the ability to enter bled crabs into the bait market and count those crabs against the bait quota (ASMFC 2004).

Estimates of biomedical harvest prior to 2004 are uncertain due to lack of standardized reporting; however, estimates from several sources are consistent, lending some credence to the estimates. The FDA estimated medical usage increased from 130,000 crabs in 1989 to 260,000 in 1997 (D. Hochstein, pers. comm.). This was consistent with other estimates ranging between 200,000 and 250,000 crabs per year on the Atlantic coast (Swan, pers. comm.; Manion et al. 2000). A survey of biomedical companies conducted by the Horseshoe Crab Technical Committee in 2001 indicated that about 280,000 crabs were bled in 1998 and 2000. Annual reported harvest of crabs for biomedical use in South Carolina has increased over 300% since reporting requirements were established in 1991 (Thompson 1998).

Since 2004, ASMFC has required states to monitor the biomedical use of horseshoe crabs to determine the source of crabs, track total harvest, characterize pre- and post-bleeding mortality, and determine fate (bait or release) of crabs used for biomedical purposes. The total number of crabs delivered to biomedical facilities has increased roughly 78%, from approximately 340,000 crabs in 2004 to 612,000 crabs in 2012 (Table 5). The proportion of bled crabs coming from the bait market increased from 15% in 2004 to 22% by 2009, and has decreased to 13% by 2013. Actual use of crabs for bleeding increased 77% from 275,000 in 2004 to 486,000 crabs in 2012. Mortality in the biomedical fishery is computed in two steps. First, pre-bleeding mortality is determined from harvest and use reports provided by the biomedical harvesters. Second, a 15% mortality rate is applied to all bled crabs to determine the post-bleeding mortality. The two

values are summed to provide a coastwide estimate of mortality from the harvest, transport, handling, and bleeding of horseshoe crabs used for biomedical purposes. Pre-bleeding mortality declined from 2004, to less than 3,000 crabs in 2008, but has more than doubles by 2012 (Table 5). Total mortality has increased by 75% from 2004 to 2012 assuming a constant rate (15%) of post-bleeding mortality. Biomedical mortality ranged between 6 - 11% of total (bait and biomedical) coastwide mortality in from 2004 - 2012 (10% in 2012).

The 1998 FMP (ASMFC 1998a) establishes a biomedical mortality threshold of 57,500 crabs which, if exceeded, triggers the Management Board to consider action. The threshold has been exceeded every year since 2007 with biomedical mortality averaging 70,600 crabs. At the Management Board's request, the Horseshoe Crab Technical Committee reviewed available literature and other information on mortality associated with the biomedical fishery (ASMFC 2008b). Despite limitations in study methodology and regional differences in results, the Technical Committee endorsed the use of a constant 15% mortality rate. The Technical Committee also provided suggestions for future research areas and discussed the potential for developing "best practice" guidelines for storage and handling of horseshoe crabs to minimize mortality.

2.3 Recreational

There is no recreational fishery for horseshoe crabs. Some states allow a minimal number of crabs to be retained for personal use. Landings of this type are not quantified.

3. Fishery-Independent Data

Many states and the federal government conduct surveys encounter horseshoe crabs. Since 1999 several surveys have been developed to target horseshoe crabs. Data sets are listed in Table 6. Details of the fishery independent surveys are summarized in Appendix B.

4. Methods

This coastwide stock assessment update consists of trend analyses using autoregressive integrated moving averages (ARIMA). In previous assessments (ASFMC 2009a, 2004), linear trend analyses were also conducted and a meta-analysis (Manly 2001) was used to evaluate consensus among trends. The peer-review panel for the 2009 assessment felt the ARIMA modeling was a good advancement in trend analysis and supersedes other trend analysis (ASMFC 2009c); therefore, these other simpler trend analyses were not conducted for this stock assessment update.

The 2009 stock assessment also included the application of a surplus production model (Prager 1994) and a catch-survey model (Collie and Sissenwine 1983) for the Delaware Bay region.

These models are not included in this stock assessment update. Previous application of these models to the Delaware Bay region did not include mortality due the biomedical industry – an oversight in the previous assessment. The stock assessment sub-committee felt that any application of these models needed to include this source of mortality because it may account for a significant portion of the annual exploitation of horseshoe crabs in the Delaware Bay region. However, including this source of mortality during a stock assessment update would have basically resulted in new stock assessment models applied to horseshoe crabs, which is contrary to ASMFC policy for stock assessment updates. Therefore, the surplus production model and catch-survey model are not included in this update, but will be revised to include the biomedical mortality in the next coastwide horseshoe crab benchmark assessment.

Multi-species models have been developed to support adaptive management of horseshoe crab harvest and recovery of the migratory shorebird populations that rely on horseshoe crab eggs in Delaware Bay (primarily Red Knot). The predictive horseshoe crab models are stage-based models based on Sweka et al. (2007). The adaptive management resource management (ARM) framework is described in separate reports developed by the ARM workgroup and reported through the Delaware Bay Ecosystem Technical Committee.

4.1 Autoregressive Integrative Moving Average Description

Fishery independent surveys for horseshoe crabs can be quite variable, making inferences about population trends uncertain. Observed time series of abundance indices represents true changes in abundance, within survey sampling error, and varying catchability over time. One approach to minimize measurement error in the survey estimates is by using autoregressive integrated moving average models (ARIMA, Box and Jenkins 1976). The ARIMA approach derives fitted estimates of abundance over the entire time series whose variance is less than the variance of the observed series (Pennington 1986). This approach is commonly used to gain insight in stock assessments where enough data for size or age-structured assessments (e.g. yield per recruit, catch at age) is not yet available.

Helser and Hayes (1995) extended Pennington's (1986) application of ARIMA models to fisheries survey data to infer population status relative to an index-based reference point. This methodology yields a probability of the fitted index value of a particular year being less than the reference point [P(indext<reference)]. Helser et al. (2002) suggested using a two-tiered approach when evaluating reference points whereby not only is the probability of being below (or above) the reference point is estimated, the statistical level of confidence is also specified. The confidence level can be thought of as a one-tailed *a*-probability from typical statistical hypothesis testing. For example, if the P(indext<reference) = 0.90 at an 80% confidence level, there is strong evidence that the index of the year in question is less than the reference point. This methodology characterizes both the uncertainty in the index of abundance and in the chosen reference point. Helser and Hayes (1995) suggested the lower quartile (25th percentile) of the fitted abundance index as the reference point in an analysis of Atlantic wolfish (*Anarhichas lupus*) data. The use of the lower quartile as a reference point is arbitrary, but does provide a reasonable reference point for comparison for data with relatively high and low abundance over a range of years.

The purpose of this analysis was to fit ARIMA models to time series of horseshoe crab abundance indices to infer the status of the population(s).

4.2 Autoregressive Integrative Moving Average Configuration

Relative abundance indices included in this analysis are shown in Table 6. [Note: An ARIMA model was not fit to NEAMAP data because of the low number of years contained by this relatively new survey.] The ARIMA model fitting procedure of Pennington (1986) and bootstrapped estimates of the probability of being less than an index-based reference point (Helser and Hayes 1995) and corresponding levels of confidence (Helser et al. 2002) were coded in R (R code developed by Gary Nelson, Massachusetts Division of Marine Fisheries). An 80% confidence level was chosen for evaluating P(index₁<reference). Two index-based reference points were considered: 1) the lower quartile of the fitted abundance index (q25) as proposed by Helser and Hayes (1995); and 2) the fitted abundance index from 1998 – the time of development of the ASMFC Interstate Management Plan for horseshoe crabs. The use of two reference points allowed evaluation of the status of the horseshoe crabs with respect to historic levels, and just prior to the implementation of harvest restrictions to determine if such restrictions have resulted in an increase in abundance. Index values were ln (or ln + 0.01 in cases where "0" values were observed) transformed prior to ARIMA model fitting.

5.0 Results

The ARIMA models provided adequate fits to the majority of horseshoe crab indices. In a few cases (Table 7), residuals from the ARIMA model fits were not normally distributed and subsequent bootstrapped probabilities of being below reference point values should be considered with caution. The surveys whose residuals were not normally distributed included the Rhode Island Stout Survey, the Connecticut Long Island Trawl survey (both Fall and Spring), the Maryland Coastal Bay survey (when 1989 is included), and the NMFS bottom trawl survey (Spring). In the case of the Maryland Coastal Bay Survey, the first year of the survey (1989) had an unusually high index value, which decreased substantially by 1990. When 1989 is excluded from the analysis, residuals from the fitted ARIMA model were normally distributed.

Trends in fitted abundance indices from ARIMA models showed much variation among surveys (Figure 3 – 8). Surveys with time series extending back into the to the mid-1990's generally showed a decreasing trend through the early 2000's, but showed mixed results from the mid 2000's through 2012, with some indices increasing (e.g. SEAMAP Trawl Survey, Figure 8), remaining stable (e.g. Delaware Bay 30 ft. trawl, Figure 6), or continuing to decrease (e.g. University of Rhode Island – Graduate School of Oceanography, Figure 3). Within the Delaware Bay region, Virginia Tech Trawl Survey values increased from 2004 – 2007, but then decreased in 2008 and 2009, and showed some increase in 2010 and 2011 (Figure 7). New Jersey trawl surveys have shown mixed results, with the New Jersey Surf Clam survey values showing a consistent increase since 2000, but the New Jersey Ocean Trawl survey values decreasing from 2004 – 2010 with some increases in 2011 - 2012 (Figure 5). Delaware's trawl surveys remained stable in recent years (Figure 5- 6).

Bootstrapped probabilities that 2011 or 2012 indices were below reference points also varied greatly among surveys (Table 8). To generalize the probabilities of 2011 or 2012 indices being below reference points, we considered a probability of ≥ 0.50 as being "likely" to be below reference points (Table 9). We also considered only those surveys whose residuals from fitted ARIMA indices were normally distributed. Coast-wide, 9 out of 33 surveys (27%) had 2011 or 2012 indices that were likely less than Q₂₅, and 12 out of 24 surveys (50%) were likely less than the 1998 reference point. (The number of surveys available to compare to the 1998 reference point is less than the number available to compare to the other reference points because several surveys were not initiated until after 1998.) In the New England region, 6 out of 7 surveys (86%) were likely below the Q₂₅ reference point and 5 out of 6 (83%) were likely below the Q₂₅ reference point. In the New York region, 1 out of 5 surveys (20%) was likely below the Q₂₅ reference point and 3 out of 5 (60%) were likely below the 1998 reference point. Within the Delaware Bay region, 2 out of 16 surveys (13%) had 2011 or 2012 indices that were likely less than Q₂₅, and 4 out of 11 (36%) were likely less than the 1998 reference points.

One problem when evaluating the status of a population in relation to the Q_{25} reference point is that this index based reference point is not fixed and will vary depending on the length of the time series of data as well as the trajectory of the population. In data sets with long time series showing both increases and decreases throughout their length, the Q_{25} reference point may remain fairly stable as more years of data are added. However, if the index shows consistent monotonic trends or is of a short duration, the Q_{25} reference point will change as more years of data are added. The 1998 reference point was fixed and will not change as the length of index time series increases.

6.0 Stock Status

6.1 Current Overfishing, Overfished/Depleted Definitions

No overfishing or overfished definitions have been adopted by the Management Board. Models that could be used in determining overfishing and overfished status were not run as part of this stock assessment update.

6.2 Stock Status Determination

As stated in the 2004 assessment, the coast-wide horseshoe crab population is subdivided into regional populations. Genetic studies have identified multiple isolated subpopulations. Tagging studies have supported the presence of subpopulations and also showed a finer, regional structure. Observed movement rates at larger scales allow for genetic mixing, but do not coincide with large-scale population shifts. Population indices show unique trends between some regional populations, suggesting dynamics might result from regional factor(s). Factors could include

regional differences in harvest, habitat quality, prey availability, pollution, or other stressors. Coast-wide biomedical harvest increased since the 2009 stock assessment and has remained in excess of 57,500 crabs (the 1998 FMP threshold to trigger management action) since 2006. The regional differences highlight the potential for localized overharvesting. *Management regulations and population assessment should be implemented on a regional scale. Monitoring and research should reflect the regional differences.*

Horseshoe crab abundance trends varied regionally/sub-regionally. Positive trends were observed in the Southeast and for some indices in Delaware Bay regions. In the Southeast region there was evidence that abundance has remained stable or continued to increase since the 2009 stock assessment. In Delaware Bay, there was evidence for demographic-specific increases in abundance through the time series of data, but trends have been largely stable since the 2009 stock assessment. An exception is the continued sharp increase in abundance indices from the New Jersey Surf Clam dredge.

Declining abundance was evident in the New York and New England regions. These declines were evident in the previous 2004 and 2009 stock assessments, and trends have not reversed. The status of horseshoe crabs in the New England region appears worse than what it was during the 2009 stock assessment, with more indices now likely less than their Q_{25} and 1998 reference points.

The region-specific trends reinforce the importance of management, regulations, and monitoring on a regional scale. Decreased harvest of the Delaware Bay population has redirected harvest to other regions, particularly New York and New England. While the recent evidence from the Delaware Bay population suggests population rebuilding or at least stabilization, the evidence from New York and New England suggests that current harvest within those regions is not sustainable. *Continued precautionary management is therefore recommended coastwide to anticipate effects of redirecting harvest from Delaware Bay to outlying populations.*

Advancements in the assessment and management of horseshoe crabs have been made in the Delaware Bay since the 2009 stock assessment. Although not included in this stock assessment update because of the need to include biomedical mortality, the catch-survey model showed promise as a management tool to obtain total population estimates in the Delaware Bay region. This model will be developed further in the next benchmark assessment. Also, the ARM framework that links the population dynamics of horseshoe crabs and red knots is now being used for annual horseshoe crab harvest decisions. However, assessment approaches to make informed management decisions are lacking in the New York and New England region, where trends in abundance indices continue to suggest exploitation in these regions is not sustainable. Monitoring and management in the New York and New England areas should be given a higher priority to reverse or at least stabilize abundance trends in these areas.

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Year	Metric tons	Pounds	Value (\$)	value/pound
1970	7	15,900	2,383	0.15
1971	5	11,900	970	0.08
1972	19	42,000	880	0.02
1973	40	88,700	1,960	0.02
1974	8	16,700	2,656	0.16
1975	29	62,800	7,974	0.13
1976	927	2,043,100	28,524	0.01
1977	215	473,000	7,859	0.02
1978	330	728,500	23,251	0.03
1979	551	1,215,630	81,977	0.07
1980	257	566,447	47,731	0.08
1981	148	326,695	36,885	0.11
1982	239	526,700	46,647	0.09
1983	213	468,600	37,901	0.08
1984	102	225,112	22,834	0.10
1985	279	614,939	54,903	0.09
1986	288	635,823	69,773	0.11
1987	232	511,758	77,058	0.15
1988	313	688,839	86,706	0.13
1989	502	1,106,645	140,889	0.13
1990	235	519,057	61,878	0.12
1991	175	385,487	39,674	0.10
1992	146	321,995	34,730	0.11
1993	373	821,205	85,808	0.10
1994	531	1,171,571	131,175	0.11
1995	1,096	2,416,168	309,467	0.13
1996	2,340	5,159,326	1,542,092	0.30
1997	2,714	5,983,033	1,182,375	0.20
1998	3,101	6,835,305	2,109,723	0.31
1999	2,514	5,542,506	1,397,354	0.25
2000	1,704	3,756,475	960,117	0.26
2001	1,060	2,336,645	667,018	0.29
2002	1,257	2,772,010	540,037	0.19
2003	1,190	2,624,248	695,338	0.26
2004	442	974,425	432,702	0.44
2005	645	1,421,957	514,418	0.36
2006	703	1,548,900	821,017	0.53
2007	819	1,804,968	1,147,833	0.64
2008	597	1,315,963	837,330	0.64
2009	830	1,830,506	1,126,440	0.62
2010	543	1,197,883	723,263	0.60
2011	684	1,508,615	924,469	0.61

Table 1. Reported Atlantic coast horseshoe crab landings and value, 1970 – 2011 (NMFS Commercial Fishery Landings Database, accessed on 8/5/2013).

	ME	NH	MA	RI	СТ	NY	NJ	PA	DE	MD	VA	NC	SC	GA	FL	Total
RPL	13,500	350	440,503	26,053	64,919	488,362	604,049		482,401	613,225	203,326	24,036		29,312	9,455	2,999,491
Addendum																
IV Quota	13,500	350	330,377	26,053	48,689	366,272	100,000	0	100,000	170,653	152,495	24,036	0	29,312	9,455	1,371,192
1998	13,500	200	400,000		34,583	352,462	241,456	70,000	479,634	114,458	1,015,700	21,392			200	2,743,585
1999	1,500	350	545,715	26,053	45,050	394,026	297,680	0	428,980	134,068	650,640	28,094	0	29,312	19,446	2,600,914
2000	1,391	180	272,930	13,809	15,921	628,442	398,629	0	2,490	152,275	145,465	14,973	0	0	10,462	1,656,967
2001	100	0	134,143	3,490	12,175	129,074	261,239	0	244,813	170,653	48,880	9,130	0	0	0	1,013,697
2002	150	120	138,613	3,886	32,080	177,271	281,134	0	298,319	278,211	42,954	12,988	0	0	200	1,265,926
2003	98	0	125,364	5,824	15,186	134,264	113,940	0	356,380	168,865	106,577	24,367	0	0	1,628	1,052,493
2004	0	0	69,436	6,030	23,723	142,279	46,569	0	127,208	161,928	94,713	9,437	0	0	0	681,323
2005	0	0	73,740	8,260	15,311	155,108	87,250	0	154,269	169,821	97,957	7,713	0	0	0	769,429
2006	0	0	171,906	15,274	26,889	172,381	3,444	0	147,813	136,733	155,704	10,331	0	0	469	840,944
2007	0	5	150,829	15,564	25,098	298,222	0	0	76,663	172,117	79,570	9,300	0	0	186	827,554
2008	0	0	103,963	15,549	32,565	148,719	0	0	102,113	163,495	68,338	26,191	0	0	50	660,983
2009	0	41	98,332	18,729	27,065	123,653	0	0	102,659	165,434	248,327	33,025	0	0	0	817,265
2010	0	0	54,782	12,502	30,036	124,808	0	0	61,751	165,344	145,357	9,938	0	0	993	605,511
2011	0	0	67,087	12,632	24,466	146,995	0	0	95,663	167,053	121,650	27,076	0	0	0	662,622
2012	0	0	106,821	19,306	18,958	167,723	0	0	100,255	169,087	124,048	22,902	0	0	0	729,100

Table 2. State by state Atlantic coast horseshoe crab landings reported through ASMFC, 1998 – 2012. [Note: The ASMFC quota was initiated in 2001 through Addendum 1 and has since been adjusted in 2003 through Addendum III and in 2006 through Addendum IV.

			Dela	ware				Georgia	
	Hand		Hand	Dredge		Dredge		Net	
Year	Harvest	Trips	CPUE	Harvest	Trips	CPUE	Bycatch	Hrs	CPUE
1991	17,457	62	281.6	22,158	16	1384.9			
1992	24,355	71	343	16,665	9	1851.7			
1993	29,867	44	678.8	20,466	17	1203.9			
1994	74,899	93	805.4	26,173	12	2181.1			
1995	133,586	172	776.7	38,515	30	1283.8			
1996	245,889	211	1165.4	50,470	14	3605.0			
1997	374,379	318	1177.3	53,052	33	1607.6			
1998	389,566	629	619.3	90,068	137	657.4			
1999	336,232	393	855.6	92,748	84	1104.1			
2000	192,993	301	641.2	55,945	51	1097.0	293	20.86	14.05
2001	160,028	420	381	84,785	157	540.0	543	55.89	9.72
2002	191,343	403	474.8	101,387	172	589.5	147	42.23	3.48
2003	302,101	845	357.5	54,279	220	246.7	13	36.45	0.36
2004	66,210	197	336.1	60,244	152	396.3	133	40.95	3.25
2005	96,832	161	601.4	57,437	117	490.9	754	89.49	8.43
2006	72,477	160	450.5	75,336	94	801.4	561	42	2.73
2007	59,429	124	566	17,234	19	907.1	0		
2008	102,113	150	680.8	0	0		0		
2009	102,659	202	508.2	0	0		0		
2010	55,329	146	379	6,422	19	338.0	40	79.2	0.51
2011	78,204	154	507.8	17,459	21	831.4	43	23.25	1.85
2012	45,274	170	266.3	54,981	74	743.0	0		

Table 3. Commercial catch rates (CPUE) of horseshoe crabs in Delaware and Georgia.

													NY-B	Bait			VA	-
	DE-H	and	DE-Dr	edge	GA	-Trawl Byc	atch		MD		MA-Bait l	Fishery	Fishe	ery	SC-Bion	nedical	Dredge/	Pound
					TEDs			~										
Year	Female*	Male*	Female	Male	?	Female*	Male*	Source	Female*	Male*	Female*	Male	Female	Male	Female	Male	Female	Male
1993								COMM	317	251								
1994								COMM	235	223								
1995								COMM	245	211								
1996								COMM	248	202								
1997								COMM	243	204								
1998								COMM	242	207								
1999	265	227			No	267	269	COMM	254	211					308	237		
2000	260	227			No	275	235	COMM	239	199	265	201			314	241	264	224
2001	267	208			Yes	291	232	COMM	251	208	259	195			311	235	253	220
2002	266	206		265	Yes	281	218	COMM	234	212	264	200			301	235	267	222
2003	269	206			Yes	268	204	COMM	272	207	255	198			312	240	274	223
2004	266	207			Yes	197	177	COMM	236	217	250	199	284	219	314	240		
2005	262	208			Yes	229	212	BIO	204	170	254	191	260		306	236	287	223
2006	264	207			Yes	187	175	BIO	207	171	253	197	271		307	236	258	222
2007	231	207						BIO	221	180	255	198	236	214	302	233	265	222
2008		207						BIO	217	170	250	198	255	210	304	234	247	214
2009		205						BIO	219	180	246	196						
2010		206						BIO	230	179	239	196						
2011		203		159	Yes		216	BIO	254	208	246	201						
2012		204		198				BIO	259	210	239	199						

Table 4. Trends in female and male horseshoe crab prosomal width (mm) from fishery dependent surveys.

	2004	2005	2006	2007	2008	2009	2010	2011	2012
Number of crabs brought to biomedical facilities (bait and biomedical crabs)	343,126	323,149	367,914	500,251	511,478	512,552	548,751	628,476	611,827
Number of biomedical-only crabs harvested (not counted against state bait quotas)	292,760	283,720	309,289	428,872	423,614	402,202	482,704	545,164	530,797
Number of bait crabs bled	50,366	39,429	58,625	71,379	87,864	110,350	66,047	83,312	81,030
Estimated mortality of biomedical-only crabs prior to bleeding	4,391	4,256	4,639	3,599	2,973	6,298	9,665	6,917	6,891
Number of biomedical-only crabs bled	275,194	270,496	296,958	398,844	402,080	362,291	438,417	492,734	485,965
Estimated mortality of biomedical-only crabs during or after bleeding	41,279	40,574	44,543	59,833	60,312	54,344	65,763	73,910	72,895
Total estimated mortality on biomedical crabs not counted against state bait quotas	45,670	44,830	49,182	63,432	63,285	60,642	75,428	80,827	79,786

Table 5. Coastwide annual harvest, use, and mortality of horseshoe crabs used for biomedical purposes.

Survey	Metric	N	First year	Last year
New England Region				
Massachusetts Inshore Bottom Trawl (Fall)	number per tow	35	1978	2012
Massachusetts Inshore Bottom Trawl (Spring)	numbe per tow	35	1978	2012
New Hampshire Spawning Survey (Spring)	number per distance (ft)	12	2001	2012
New Hampshire Spawning Survey (Spring - Summer)	number per distance (ft)	9	2001	2009
Rhode Island - Marine Research Inc.	arithmetic mean catch per tow	25	1988	2012
Rhode Island - Marine Research Inc. Providence River	I I I I I I I I I I I I I I I I I I I			
Impingment	number of crabs impinged	21	1992	2012
Rhode Island - Stout Survey	number of crabs	28	1975	2002
Rhode Island DFW Trawl	arithmetic mean catch per tow	15	1998	2012
University of Rhode Island - Graduate School of	F			
Oceanography	arithmetic mean catch per tow	54	1959	2012
New York Region		51	1757	2012
CT Long Island Sound Trawl (Fall)	geometric mean kg per tow	21	1992	2012
CT Long Island Sound Trawl (Spring)	geometric mean kg per tow	21	1992	2012
NY Peconic Bay Trawl Survey	delta mean CPUF	21	1987	2012
NY Western Long Island Beach Seine - Jamaica Bay	geometric mean catch per haul	26	1987	2012
NY Western Long Island Beach Seine - Little Neck Bay	geometric mean catch per haul	20	1087	2012
NY Western Long Island Beach Seine - Manhasset Bay	geometric mean catch per haul	20	1987	2012
Deleware Rey Pagion	geometric mean catch per nau	20	1907	2012
Northoast Area Monitoring and Assassment Program (Fall)	accumentaria macan non torre	6	2007	2012
Northeast Area Monitoring and Assessment Program (Pair)	geometric mean per tow	5	2007	2012
Delewere 16 ft travil (Juvenile)	geometric mean per tow	21	2008	2012
Delaware 10 ft trawl (Juvenne)	geometric mean catch per tow	21	1992	2012
Delaware 10 it trawl (101) Delaware 20 ft trawl (all USC)	geometric mean catch per tow	21	1992	2012
Delaware 50 ft travel (Eamels)	geometric mean catch per tow	23	1990	2012
Delaware 30 ft travil (Mela)	geometric mean catch per tow	23	1990	2012
Delaware 50 it trawi (Male)	geometric mean catch per tow	23	1990	2012
Delaware Bay Spawning Survey (Female)	index of spawning activity	14	1999	2012
Delaware Bay Spawning Survey (Male)	index of spawning activity	14	1999	2012
Maryland Coastal Bay	geometric mean catch per tow	24	1989	2012
NJ Delaware Bay Trawl (Female)	gemetric mean catch per tow	15	1998	2012
NJ Delaware Bay Trawl (Male)	gemetric mean catch per tow	15	1998	2012
NJ Delaware Bay Trawl (all HSC)	gemetric mean catch per tow	15	1998	2012
NJ Delaware Bay Trawl (Juvenile)	gemetric mean catch per tow	15	1998	2012
NJ Ocean Trawl	stratified geometric mean	25	1988	2012
NJ Surf Clam Dredge	geometric mean per dredge	15	1998	2012
NMFS bottom trawl survey (Fall)	geometric mean catch per tow	21	1988	2008
NMFS bottom trawl survey (Spring)	geometric mean catch per tow	21	1988	2008
Virginia Tech Trawl (all HSC)	catch per tow	10	2002	2011
Virginia Tech Trawl (Female)	catch per tow	10	2002	2011
Virginia Tech Trawl (Male)	catch per tow	10	2002	2011
Southeast Region				
Florida Seahorse Key (Gulf) Spawning Survey	mean number per tide	11	1993	2010
Georgia Shrimp Trawl	arithmetic mean catch per tow	14	1999	2012
NC Pamlico Sound Neuse River Gill Net	geometric mean catch per set	12	2001	2012
SEAMAP Trawl Survey (Fall)	Geometric mean catch per tow	18	1995	2012
South Carolina Trawl	number per tow	18	1995	2012

Table 6. Fishery-independent surveys used in the coastwide horseshoe crab assessment update.

Table 7. Results of autogregressive integrated moving average (ARIMA) models for horsehoe crab surveys. W is the Shapiro-Wilk test statistic for normality of residuals (p value in parentheses); n is the number of years in the time series; r1, r2, and r3 are the first three autocorrelations; θ is the moving average parameter; SE is the standard error of θ ; and σ^2_c is the variance of the index.

Survey	Years	n	W	р	\mathbf{r}_1	\mathbf{r}_2	r ₃	θ	SE	σ^2_{c}
New England Region										
Massachusetts Inshore Bottom Trawl (Fall)	1978-2012	35	0.97	0.52	-0.42	-0.06	-0.16	0.78	0.11	0.72
Massachusetts Inshore Bottom Trawl (Spring) ¹	1978-2012	35	0.95	0.08	-0.44	0.02	-0.12	0.75	0.16	0.69
New Hampshire Spawning Survey (Spring)	2001-2012	12	0.95	0.68	-0.22	-0.4	0.14	0.46	0.24	0.57
New Hampshire Spawning Survey (Spring - Summer)	2001-2009	9	0.98	0.96	-0.29	-0.54	0.37	0.49	0.29	0.33
Rhode Island - Marine Research Inc.	1988-2012	25	0.98	0.96	-0.51	0.57	-0.55	0.35	0.16	0.57
Rhode Island - Marine Research Inc. Providence River Impingment	1992-2012	25	0.98	0.96	-0.51	0.57	-0.55	0.35	0.16	0.57
Rhode Island - Stout Survey	1975-2002	28	0.91	0.02	-0.32	-0.02	0.33	0.27	0.16	0.24
Rhode Island DFW Trawl	1998-2012	15	0.96	0.61	-0.17	-0.27	0.17	0.16	0.38	0.21
University of Rhode Island - Graduate School of Oceanography	1959-2012	54	0.98	0.37	-0.38	0.31	-0.16	0.34	0.11	1.07
New York Region										
CT Long Island Sound Trawl (Fall)	1992-2012	20	0.90	0.04	-0.17	-0.24	-0.17	0.68	0.25	0.2
CT Long Island Sound Trawl (Spring)	1992-2012	21	0.88	0.02	-0.4	-0.03	-0.14	0.74	0.21	0.29
NY Peconic Bay Trawl Survey	1987-2012	26	0.99	0.96	-0.35	0.29	0.06	0.2	0.16	0.22
NY Western Long Island Beach Seine - Jamaica Bay	1987-2012	26	0.99	0.98	-0.51	-0.17	0.48	1	0.74	0.38
NY Western Long Island Beach Seine - Little Neck Bay	1987-2012	26	0.99	0.99	-0.53	0.2	-0.29	0.71	0.17	0.4
NY Western Long Island Beach Seine - Manhasset Bay	1987-2012	26	0.99	0.99	-0.53	0.26	-0.41	0.76	0.18	0.7
Delaware Bay Region										
Delaware 16 ft trawl (Juvenile)	1992-2012	21	0.94	0.23	-0.23	0.03	-0.14	0.26	0.23	0.59
Delaware 16 ft trawl (YOY) ¹	1992-2012	21	0.96	0.53	-0.29	-0.19	0.04	1	0.17	2.13
Delaware 30 ft trawl (all HSC)	1990-2012	23	0.92	0.07	-0.15	-0.16	0.13	0.61	0.18	1.04
Delaware 30 ft trawl (Female)	1990-2012	23	0.95	0.29	-0.19	-0.13	0.15	0.6	0.16	1.11
Delaware 30 ft trawl (Male)	1990-2012	23	0.91	0.05	-0.18	-0.29	0.14	0.66	0.17	1.52
Delaware Bay Spawning Survey (Female)	1999-2012	14	0.98	0.94	-0.42	-0.12	0.16	0.61	0.34	0.03
Delaware Bay Spawning Survey (Male)	1999-2012	14	0.96	0.79	-0.6	0.21	-0.06	0.78	0.27	0.05
Maryland Coastal Bay ²	1990-2012	23	0.94	0.18	-0.5	-0.13	0.43	0.83	0.49	0.21
Maryland Coastal Bay ³	1989-2012	24	0.91	0.04	-0.14	-0.09	0.13	0.79	0.18	0.34
NJ Delaware Bay Trawl (Female)	1998-2012	15	0.94	0.42	-0.65	0.23	0.11	1	0.56	0.3

Table 7. Continued.

Survey	Years	n	W	р	r ₁	\mathbf{r}_2	r ₃	θ	SE	σ^2_{c}
Delaware Bay Region										
NJ Delaware Bay Trawl (Male)	1998-2012	15	0.95	0.52	-0.58	0.03	0.26	0.75	0.18	0.26
NJ Delaware Bay Trawl (all HSC)	1998-2012	15	0.95	0.50	-0.54	-0.17	0.43	0.79	0.18	0.5
NJ Delaware Bay Trawl (Juvenile)	1998-2012	15	0.96	0.61	-0.49	-0.16	0.34	0.77	0.26	1.2
NJ Ocean Trawl	1988-2012	25	0.97	0.67	0.01	-0.28	-0.14	0.21	0.31	0.14
NJ Surf Clam Dredge	1998-2012	15	0.94	0.34	-0.24	0.48	-0.17	0.29	0.17	0.4
NMFS bottom trawl survey (Fall)	1988-2008	21	0.93	0.16	-0.55	0.03	0.15	1	0.36	0.14
NMFS bottom trawl survey (Spring)	1988-2008	21	0.89	0.02	-0.62	0.2	0.1	1	0.16	0.92
Virginia Tech Trawl (all HSC)	2002-2011	10	0.85	0.06	0.13	-0.42	-0.49	0.1	0.42	0.19
Virginia Tech Trawl (Female)	2002-2011	10	0.95	0.69	0.03	-0.17	-0.44	0.01	0.41	0.19
Virginia Tech Trawl (Male)	2002-2011	10	0.90	0.23	0.17	-0.52	-0.5	0.18	0.39	0.2
Southeast Region										
Florida Seahorse Key (Gulf) Spawning Survey	1993-2010	11	0.95	0.66	0.02	-0.43	-0.01	0.14	0.38	0.45
Georgia Shrimp Trawl	1999-2012	14	0.98	0.95	-0.14	-0.34	0.04	0.55	0.3	0.21
NC Pamlico Sound Neuse River Gill Net	2001-2012	12	0.97	0.90	-0.28	-0.09	0.02	0.15	0.24	0.05
SEAMAP Trawl Survey	1995-2012	18	0.90	0.06	-0.18	0.06	-0.3	0.43	0.24	1.44
South Carolina Trawl	1995-2012	18	0.98	0.91	-0.13	-0.27	-0.12	0.09	0.34	0.24

¹Time series contained 0 values; ln(+0.01) transformed data used in the ARIMA model ²1989 deleted because of an unusually high index value and residuals were not normally distributed

³1989 included

Table 8. Reference points from the ARIMA model for each survey and the probability that the terminal year's fitted index (i_f) is below the reference point. The 1998 reference is i_{1998} and the lower quartile reference is Q_{25} . Reference points are based on ln transformed index values. Surveys that began after 1998 do not have a 1998 reference value.

Survey	i _f	i ₁₉₉₈	$P(i_{f} < i_{1998})$	Q ₂₅	$P(i_{f} < Q_{25})$
New England Region					
Massachusetts Inshore Bottom Trawl (Fall)	-2.41	-1.68	0.91	-1.75	0.72
Massachusetts Inshore Bottom Trawl (Spring)	-2.64	-1.88	0.96	-2.45	0.55
New Hampshire Spawning Survey (Spring)	-4.23			-4.11	0.34
New Hampshire Spawning Survey (Spring - Summer)	-4.89			-4.67	0.47
Rhode Island - Marine Research Inc.	-1.75	-1.10	0.87	-1.57	0.53
Rhode Island - Marine Research Inc. Providence River					
Impingement	-0.94	-1.10	0.86	-1.57	0.52
Rhode Island - Stout Survey	1.91	1.20	0.01	1.89	0.25
Rhode Island DFW Trawl	-1.66	-1.88	0.18	-1.13	0.69
University of Rhode Island - Graduate School of					
Oceanography	-2.27	0.93	1.00	0.76	1.00
New York Region					
CT Long Island Sound Trawl (Fall)	0.05	0.06	0.22	-0.01	0.11
CT Long Island Sound Trawl (Spring)	-0.49	-0.63	0.11	-0.73	0.08
NY Peconic Bay Trawl Survey	-1.13	0.34	1.00	-0.48	0.93
NY Western Long Island Beach Seine - Jamaica Bay	-0.84	-0.99	0.03	-1.03	0.01
NY Western Long Island Beach Seine - Little Neck Bay	0.19	0.81	0.93	0.29	0.44
NY Western Long Island Beach Seine - Manhasset Bay	-0.37	0.27	0.82	-0.35	0.24
Delaware Bay Region					
Delaware 16 ft trawl (Juvenile)	-1.42	-1.26	0.42	-1.42	0.26
Delaware 16 ft trawl $(YOY)^1$	-1.20	-0.77	0.38	-1.20	0.04
Delaware 30 ft trawl (all HSC)	-0.24	0.17	0.76	-0.26	0.20
Delaware 30 ft trawl (Female)	-1.99	-0.42	1.00	-1.49	0.61
Delaware 30 ft trawl (Male)	-1.17	-0.62	0.77	-1.18	0.21
Delaware Bay Spawning Survey (Female)	-0.40			-0.23	0.54
Delaware Bay Spawning Survey (Male)	1.14			1.06	0.05
Maryland Coastal Bay ²	-1.51	-1.65	0.15	-1.70	0.08
Maryland Coastal Bay ³	-1.47	-1.62	0.22	-1.68	0.16
NJ Delaware Bay Trawl (Female)	-1.42	-0.78	0.99	-1.52	0.19
NJ Delaware Bay Trawl (Male)	-0.26	-0.47	0.08	-0.63	0.02
NJ Delaware Bay Trawl (all HSC)	0.70	0.51	0.09	0.39	0.04
NJ Delaware Bay Trawl (Juvenile)	-0.78	-0.80	0.15	-0.97	0.08
NJ Ocean Trawl	-0.07	0.38	0.87	-0.07	0.28
NJ Surf Clam Dredge	2.29	-0.20	0.00	-0.39	0.00
NMFS bottom trawl survey (Fall)	-1.58	-1.67	0.05	-1.62	0.14
NMFS bottom trawl survey (Spring)	-2.93	-2.95	0.17	-3.06	0.05
Virginia Tech Trawl (all HSC)	3.92			3.48	0.10
Virginia Tech Trawl (Female)	2.51			2.31	0.19
Virginia Tech Trawl (Male)	3.64			3.15	0.06

Table 8. Continued.

Survey	i _f	i ₁₉₉₈	P(i _f <i1998)< th=""><th>Q₂₅</th><th>$P(i_f < Q_{25})$</th></i1998)<>	Q ₂₅	$P(i_f < Q_{25})$
Southeast Region					
Florida Seahorse Key (Gulf) Spawning Survey	7.00			4.51	0.00
Georgia Shrimp Trawl	0.27			0.06	0.06
NC Pamlico Sound Neuse River Gill Net	-1.00			-2.00	0.00
SEAMAP Trawl Survey	0.89	-1.90	0.00	-2.26	0.00
South Carolina Trawl	-0.39	-0.39	0.29	0.07	0.69

Table 9. Number of surveys with terminal year having a greater than 0.50 probability of being less than the reference point (i.e. likely less than the reference point). Time series were only included in this summary if the terminal year was 2011 or 2012 and residuals from ARIMA model fits were normally distributed. Those that ended earlier are not included. Also, those surveys that did not begin until after 1998 were not included in the P(if<i1998)>0.50 summary. Similar data summaries from the 2009 ASMFC stock assessment are also provided for reference.

	Current	Update	2009 Assessment						
Region	P(i _f <i1998)>0.50</i1998)>	P(i _f <q<sub>25)>0.50</q<sub>	P(i _f <i1998)>0.50</i1998)>	$P(i_f < Q_{25}) > 0.50$					
New England	5 out of 6	6 out of 7	2 out of 3	2 out of 5					
New York	3 out of 5	1 out of 5	1 out of 5	1 out of 5					
Delaware Bay	4 out of 11	2 out of 16	5 out of 11	1 out of 19					
Southeast	0 out of 2	0 out of 5	0 out of 5	0 out of 3					
Coastwide	12 out of 24	9 out of 33	8 out of 24	4 out of 32					



Figure 1. Reported Atlantic coast horseshoe crab landings (metric tons), 1970 – 2011 (NMFS Commercial Landings Database, August 2013).



Figure 2. Trends in horseshoe crab prosomal widths from fishery-dependent data sources.



Figure 3. <u>New England region</u> horseshoe crab ARIMA model fits. The solid line represents the observed ln transformed indices and the dashed line represents the fitted indices. The red horizontal line represents the Q_{25} reference point and the blue horizontal line represents the 1998 reference point.



Figure 4. <u>New York region</u> horseshoe crab ARIMA model fits. The solid line represents the observed ln transformed indices and the dashed line represents the fitted indices. The red horizontal line represents the Q_{25} reference point and the blue horizontal line represents the 1998 reference point.



Figure 5. <u>Delaware Bay region</u> horseshoe crab ARIMA model fits. The solid line represents the observed ln transformed indices and the dashed line represents the fitted indices. The red horizontal line represents the Q_{25} reference point and the blue horizontal line represents the 1998 reference point.



Figure 6. <u>Delaware Bay region (continued)</u> horseshoe crab ARIMA model fits. The solid line represents the observed ln transformed indices and the dashed line represents the fitted indices. The red horizontal line represents the Q_{25} reference point and the blue horizontal line represents the 1998 reference point.



Figure 7. <u>Virginia Tech Trawl (Delaware Bay region)</u> horseshoe crab ARIMA model fits. The solid line represents the observed ln transformed indices and the dashed line represents the fitted indices. The red horizontal line represents the Q_{25} reference point (The Virginia Tech Trawl survey began after 1998).



Figure 8. <u>Southeast region</u> horseshoe crab ARIMA model fits. The solid line represents the observed ln transformed indices and the dashed line represents the fitted indices. The red horizontal line represents the Q_{25} reference point (The Virginia Tech Trawl survey began after 1998).

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Appendix B Details of Fishery-Independent Surveys Used in Trend Analysis and ARIMA by Region

Southeast Region

South Carolina Trawl Survey Methodology

Years Sampled: 1995- present

<u>Gear Type:</u> Trawl (20' head rope with 3/8" tickler chain, ¹/₂" bar mesh) 50' research vessel at 2.5 knots for 15 minutes/tow

<u>Spatial Coverage:</u> Charleston Harbor area (Estuary code=1) south through North and South Edisto River (Est code=2), St. Helena Sound (Est code=3), Port Royal Sound (Est code=4), and Calibogue Sound (Est code=5)

<u>Temporal Coverage:</u> Biweekly-Monthly for Charleston Harbor; March, April, June, October, and December for other areas. Some months not sampled every year.

Sample Design: Fixed stations

Sample Frequency and Number: Approximately 200 per year

Information Collected: Sex, prosomal width, weight (since August 1998), temperature, Salinity

<u>Changes in Sample Design:</u> Starting in 2002, SC went from two trawls on one vessel to one trawl on a different vessel using the same rig. SC attempted to do side-by-side survey comparisons but did not catch enough HSCs to produce a conversion factor. CPUE has been doubled from 2002 on.

Georgia DNR Shrimp Assessment Survey

Years sampled: 1976 - present (horseshoe crab data since December 1998)

<u>Gear type</u>: Flat 40ft shrimp net with 1 7/8" stretched mesh throughout with no liner, with tickler Chain; Tow duration 15 minutes; Tow speed 2 - 2.5 knots; Average tow distance is about 1064 m currently using GADNR R/V Anna (60-ft)

<u>Spatial coverage</u>: 6 sound systems, with 2 offshore (out to 3 mi), 2 sound, and 2 creek/river stations in each system for a total of 36 fixed stations

Temporal coverage: monthly

Sample design: fixed stations

Sample frequency: 36 stations/month

<u>Information collected</u>: Since 1999: prosomal width (mm), weight (pounds), sex (M/F/Unk), total weight caught (lbs), total number caught, number measured; tow location, date, time, duration, tow direction (relative to channel; coded), tide stage (coded), tide height (ft), lunar phase (coded), wind direction (degrees), wind speed (coded), air temperature (C), surface water temperature (C), surface salinity (ppt), depth (ft)

SEAMAP Trawl Survey Methodology

Years Sampled: 1995 - present

Gear Type: The R/V Lady Lisa, a 75-ft (23-m) wooden-hulled, double-rigged, St. Augustine shrimp trawler owned and operated by the South Carolina Department of Natural Resources (SCDNR), was used to tow paired 75-ft (22.9-m) mongoose-type Falcon trawl nets (manufactured by Beaufort Marine Supply; Beaufort, S.C.) without TED's at a speed of approximately 2.5 knots. (Tow speed can be calculated from tow distance/tow duration). The body of the trawl was constructed of #15 twine with 1.875-in (47.6-mm) stretch mesh. The cod end of the net was constructed of #30 twine with 1.625-in (41.3-mm) stretch mesh and was protected by chafing gear of #84 twine with 4-in (10-cm) stretch "scallop" mesh. A 300 ft (91.4m) three-lead bridle was attached to each of a pair of wooden chain doors which measured 10 ft x 40 in (3.0-m x 1.0-m), and to a tongue centered on the head-rope. The 86-ft (26.3-m) headrope, excluding the tongue, had one large (60-cm) Norwegian "polyball" float attached top center of the net between the end of the tongue and the tongue bridle cable and two 9-in (22.3-cm) PVC foam floats located one-quarter of the distance from each end of the net webbing. A 1-ft chain drop-back was used to attach the 89-ft foot-rope to the trawl door. A 0.25-in (0.6-cm) tickler chain, which was 3.0-ft (0.9-m) shorter than the combined length of the foot-rope and drop-back, was connected to the door alongside the foot-rope. Trawls were towed for twenty minutes, excluding wire-out and haul-back time, exclusively during daylight hours (1 hour after sunrise to 1 hour before sunset).

Spatial Coverage: Samples were taken by trawl from the coastal zone of the South Atlantic Bight (SAB) between Cape Hatteras, North Carolina, and Cape Canaveral, Florida. Each station is towed for approximately 0.8 nautical miles. For depth-zone coverage, see Sample Design.

<u>Temporal Coverage</u>: Multi-legged cruises were conducted in spring (early April - mid-May), summer (mid-July – early August), and fall (October - mid-November). Trawls were towed for twenty minutes, excluding wire-out and haul-back time, exclusively during daylight hours (1 hour after sunrise to 1 hour before sunset).

Sample Design: The coastal zone of the South Atlantic Bight between Cape Hatteras, North Carolina, and Cape Canaveral, Florida was divided into twenty-four shallow water strata. Additional latitudinal strata were sampled in deeper waters with station depths ranging from 10 to 19 m.

1995-2000

A total of 78 stations were sampled each season within twenty-four inner strata and the number of station towed within each stratum was constant from year to year. Fixed stations were randomly selected from a pool of trawlable stations within each stratum. Initially, the number of stations in each stratum was proportionally allocated according to the total surface area of the stratum. Inner or shallow strata were delineated by the 4 m depth contour inshore and the 10 m depth contour offshore. Additional stations were sampled in deeper strata with station depths ranging from 10 to 19 m. Twenty-seven stations located within ten outer strata in the southern half of the SAB were sampled only in spring to collect data on spawning of white shrimp.

Sixteen stations in the seven outer strata off North Carolina were sampled in fall to gather data on the reproductive condition of brown shrimp. No stations in the outer strata were sampled in summer.

2001-present

Fixed stations were randomly selected from a pool of stations within each stratum. The number of stations sampled in each stratum was determined annually by optimal allocation. A total of 102 stations were sampled each season within twenty-four shallow water strata, representing an increase from 78 stations previously sampled in those strata by the trawl survey (1990-2000). Strata were delineated by the 4 m depth contour inshore and the 10 m depth contour offshore. In previous years, stations were also sampled in deeper strata with station depths ranging from 10 to 19 m. Those strata were abandoned in 2001 in order to intensify sampling in the shallower depthzone.

<u>Sample Frequency and Number</u>: Each stratum is sampled seasonally. See Sample Design. Information Collected: Prosoma width in mm, prosoma length (or total length in early collections) in mm, individual weight (g), and sex are recorded for each horseshoe collected. Although the measurement of prosoma width has been consistent, the techniques used to measure prosoma length have varied. Where information is blank, the individual was discarded before measurements were taken and only presence in trawl is recorded.

Hydrographic data collected at each station included surface and bottom temperature and salinity measurements taken with a Seabird SBE-19 CTD profiler, sampling depth, and an estimate of wave height. Additionally, atmospheric data on air temperature, barometric pressure, precipitation, and wind speed and direction were also noted at each station.

Florida Seahorse Key (Gulf) Spawning Survey (Dr. H. Jane Brockmann, University of Florida)

Years sampled: 1992 to 2010 (except 1998, 1999, 2001-2003)

Gear type: Visual sighting

Spatial coverage: University of Florida Marine Laboratory at Seahorse Key (SHK), a 2-km long by 0.5-km wide (at its widest point) island 5.6 km from Cedar Key (29° 5' 47" N, 83 ° 3' 55" W; Fig. 1) in the Big Bend region of Florida's west coast.

<u>Temporal coverage</u>: Five to 7 tidal cycles during late Feb or early March to May. Tidal cycle defined as 2 day before to 5 days after spring tide. Spawning was observed on the two daily high tides.

Sample design: Beach was divided into 9 or 10 fixed segments (100 m in length); In 2010, beach was divided into 7 fixed segments (100 m in length)

<u>Sample frequency</u>: All beach segments were observed on the two daily high tides during the tidal cycle in late Feb or March to May

Information collected: Counts of spawning males and females. Spawning behavior, such as paired or unpaired status.

Delaware Bay Region

North Carolina Pamlico Sound/Neuse River Gillnet

Years sampled: 1999 - present

<u>Gear type:</u> Floating gill nets are used to sample shallow strata while sink nets are fished in deeper strata. Each net gang consists of 30-yard segments of 3, 3.5, 4, 4.5, 5, 5.5, 6, and 6.5 inch stretched mesh, for a total of 240 yards of nets combined.

Spatial coverage: Neuse River, Palmico River, and Pungo River

Temporal coverage: Sampling occurs each year from February 15th to December 14th

<u>Sample design</u>: Nets are deployed parallel or perpendicular to the shore based on the strata and common fishing techniques for the area. Gear is typically deployed within an one hour of sunset and fished the next morning to keep soak times within 12 hours.

<u>Sample frequency and number</u>: The catch from the gang of nets comprises a single sample. Each of the sampling areas within each region is sampled twice a month. Within a month, 32 core samples were completed (8 areas x twice a month x 2 samples) for F-70 and the same number completed in the PNWGNS river systems. For the southern area (New and Cape Fear rivers) 12 samples are completed, comprised of 8 from New River (2 areas-upper and lower x twice a month x 2 samples) and 4 from Cape Fear (1 area x twice a month x 2 shallow samples)

Information collected: Numbers of horseshoe crabs, lengths, weights, sex, and CPUE

<u>Changes in sample design</u>: From 1999 to 2002 sampling was conducted year round; see Temporal Coverage for current sampling.

NMFS/NEFSC Spring & Autumn Trawl Surveys

Years sampled: Spring: 1968 - 2008; Fall: 1963 - present

<u>Gear type:</u> #36 Yankee Bottom Trawl; 100 ft. footrope/ 60 ft. headrope; 5 in. strech mesh wings and body; 4.5 in. stretch mesh codend; 0.5 in. mesh liner; 97 ft. fishing line ("traveler"); Sweep: 80 ft. - wing end sections 22.5 ft of 4 in. rubber cookies; 9.5 ft sections (2) and center 16 foot section with 16 in. diameter by 5 in. wide hard rubber rollers separated by two rubber spacers 5 in. diameter by 7 in. wide; 30 ft. leglines (upper legs 5/8 in wire / lower legs ½ in. chain); 9.5 ft. backstraps of ½ in Trawlex; 550 kg. BMV oval doors 1963 – 1984; 450 kg. polyvalent doors 1985 – 2008: 30-minute tows (24h basis); 3.5 knots (randomized direction); FRV Albatross IV or FRV Delaware II

Spatial coverage: Cape Hatteras – Canadian waters (5 to 200 Fathoms)

Temporal coverage: Spring: generally March and April; Fall: generally September and October

Sample design: Random stratified (depth)

Sample frequency and number: Approx. 300 annually

<u>Information collected</u>: Count, sex, prosomal width available some years, wave height, lat/lon, salinity, depth, temperature, weather.

<u>Changes in sample design</u>: BMV oval doors 1963 – 1984; Polyvalent doors 1985 – present; Research vessel switched to Henry B. Bigelow in 2009 which does not sample inshore strata; time series ends at 2008.

Virginia Tech Mid-Atlantic Benthic Trawl

<u>Years sampled:</u> 1999 – 2011

<u>Gear type:</u> 16.8 meter chartered commercial fishing vessel fitted with a two-seam flounder trawl of 18.3m headrope, 24.4m footrope, and Texas Sweep of 13mm link chain and a tickler chain. Net body is 6 inch stretched mesh and bag mesh is 5.5 inch stretched.

Spatial coverage: Atlantic City, NJ, to eastern shore area of Virginia from shore to 12 nautical miles out

Temporal coverage: From late September to mid October

<u>Sample design</u>: Survey area is stratified by distance from shore (0-3nm, 3-12nm) and bottom topography (trough, non-trough), following the results of the 2001 pilot study. Random stations sampled within each strata.

<u>Sample frequency and number</u>: Between 40 and 50 stations with one 15 minute bottom time tow per station

Information collected: number of crabs, prosomal width, sex, maturity, CPUE

<u>Changes in sample design</u>: In 2012, funding was not available to sample the entire DE Bay area. Only the inshore core area was sampled. Thus, the index ends in 2011.

New Jersey Ocean Trawl Survey Methodology

Years sampled: 1989 - present

<u>Gear type:</u> Three-in-one trawl (all tapers are three to one). The forward netting is 12 cm stretch mesh, rear netting is 8 cm, and liner is 6.4 mm bar mesh. The headrope is 25 m long and the footrope is 30.5 m long. The trawl bridle is 20 fathoms long, the top leg consisting of 0.5-inch wire rope and the bottom leg comprised of 0.75-inch wire rope covered with 2 3/8 inch diameter rubber cookies. A 10 fathom groundwire, also made of 0.75 inch wire rope with 2 3/8 inch diameter diameter rubber cookies extends between the bridle and trawl doors. The trawl doors are wood with steel shoes, 8 ft x 4 ft 2 in, and weigh approximately 1000 lbs each. The net is towed for 20 minutes.

<u>Spatial coverage:</u> New Jersey waters from Ambrose Channel south to Cape Henlopen Channel. At depths between 5.5 m (3 fathom isobath) and 27.4 m (15 fathom isobath). This area is divided into 15 sampling strata.

<u>Temporal coverage:</u> Sampling is conducted in January, April, June, August, and October. The January and June surveys were excluded due to the unavailability of horseshoe crabs to the survey due to overwintering and spawning behavior.

<u>Sample design</u>: Stratified random design. Latitudinal boundaries of strata are identical to those used by NMFS Northwest Atlantic groundfish survey. Exceptions occurred at the extreme northern and southern strata, which were truncated to include only waters adjacent to NJ. Longitudinal boundaries consist of the 5, 10, and 15 fathom isobaths. Where these bottom contours were irregular the boundaries were smoothed, which results in the longitudinal boundaries being similar but not identical to NMFS.

Sample frequency and number: 40 stations are sampled during each monthly survey.

<u>Information collected</u>: The total weight of each species is measured, and lengths of all individuals or a subsample (depending on catch size) are measured. The following physical information is collect at each site; salinity, dissolved oxygen, and surface and bottom water temperatures.

Changes in sample design: None

New Jersey Surf Clam Inventory

Years sampled: 1998 – present

Gear type: hydraulic clam dredge with 6' knife

Spatial coverage: Shark River to Cape May, NJ, shore to 3 nm

Temporal coverage: June – August

<u>Sample design</u>: stratified random with optimal allocation based on variance of target species from previous five years

Sample frequency and number: 320-330 stations annually

Information collected: Numbers of horseshoe crabs, prosomal widths, sex, and CPUE

Changes in sample design: None

New Jersey Delaware Bay Trawl

Years sampled: 1998 - present

Gear type: 16' finfish trawl with ¹/₄" codend liner

Spatial coverage: NJ portion of Delaware Bay, Cohansey River to The Villas, Cape May

<u>Temporal coverage:</u> April through October

Sample design: fixed stations

Sample frequency and number: 11 stations sampled monthly

Information collected: Numbers of horseshoe crabs, prosomal widths, sex, and CPUE

Changes in sample design: None
Maryland Coastal Bays Trawl Survey

Years sampled: 1972 – present (consistent sampling intensity since 1988)

<u>Gear type:</u> Bottom trawl; 17–foot headrope / 22-foot footrope; 1.25-inch stretch mesh in wings and body 1 $\frac{1}{2}$; 0.5-inch stretch mesh liner inserted in cod end; footrope with $\frac{3}{16}$ -inch galvanized chain tied tight to footrope (no excluders or chaffing gear used); 12-inch x 24-inch plyboard doors with iron shoes; 6-minute tows; 3 – 3.5 knots; 23-foot Sea Hawk fiberglass 'V'hull vessel powered by twin 70 hp outboards; 'A'-frame stern trawling rig

Spatial coverage: Throughout MD's Coastal Bays

Temporal coverage: April through October

Sample design: Fixed

Sample frequency and number: 20 stations per month

<u>Information collected:</u> Count, sex (where possible), prosomal width, tide stage, wave height, latitude/longitude, salinity, depth, temperature, dissolved oxygen, weather.

Changes in sample design: Variable sampling intensity (temporal, spatial, effort) prior to 1988.

Delaware 16" (Juvenile and YOY) Trawl Survey

Years sampled: 1992 – present (YOY & <160mm); 1998 – present (>160mm)

<u>Gear type:</u> Bottom trawl; 17–foot headrope / 21-foot footrope; 1.5-inch stretch mesh in wings and body; 0.5-inch stretch mesh liner inserted in cod end; footrope with 1/8-inch galvanized chain hung loop-style (no excluders or chaffing gear used); 12-inch x 24-inch plyboard doors with iron shoes; 10-minute tows (against tide); 2.5 - 3 knots; 23-foot aluminum 'V'-hull w/ 'A'-frame stern trawling rig

<u>Spatial coverage:</u> Western Delaware Bay and Delaware (Index stations from about C&D Canal – Fowler's Beach)

Temporal coverage: April through October (YOY Index months August - October)

Sample design: Fixed

Sample frequency and number: 40 stations per month (indices use 34 stations)

<u>Information collected:</u> Count, sex (where possible), , CPUE, prosomal width, tide stage, wave height, latitude/longitude, salinity, depth, temperature, dissolved oxygen, weather.

Comments: Juvenile (<160mm) relative abundance based on all months and stations; YOY relative abundance based on August through October data (when YOY recruit to the survey gear); Adult (> 160mm) based on all months. Six stations sampled in the DE River excluded from all indices as no horseshoe crabs have been collected at these stations.

Delaware 30-Foot Trawl Survey

Years sampled: 1990 - present

<u>Gear type:</u> Bottom trawl; 30.5–foot headrope / 39.5-foot footrope; 3-inch stretch mesh in wings and body; 2-inch stretch mesh cod end; footrope with ¹/₄-inch galvanized chain hung loop-style (no excluders or chaffing gear used); 40-foot leglines; 54-inch x 28-inch wooden doors with iron shoes and weights; 20-minute tows (against tide); 2.5 - 3 knots; 65-foot wooden displacement-hulled vessel w/ eastern-rigged trawling system (side trawler)

Spatial coverage: Western Delaware Bay (Woodland Beach – Brown Shoal areas)

<u>Temporal coverage:</u> March through December (Index months April – July)

Sample design: Fixed

Sample frequency and number: 9 stations per month

<u>Information collected:</u> Count, sex, CPUE, prosomal width, weight, tide stage, wave height, latitude/longitude, salinity, depth, temperature, dissolved oxygen, weather.

<u>Changes in sample design:</u> August 2002 survey switched to 62-foot deep-'V' semi-displacement hull vessel with an 'A'-frame stern-rigged trawling rig. Some tow comparisons made with previous vessel, but not yet analyzed. Tows are made at depths greater than would be expected for hull displacement, engine noise, or prop wash to interfere with catches, particularly since HSCs are a slow-moving bottom dwelling organism. Retrieval speeds similar to previous survey.

Comments: Index includes both juvenile and adult horseshoe crabs

Delaware Bay Spawning Survey

Years sampled: 1990 - present

Gear type:

- 1990 to 1998: Counting within 50 m transects.
- 1999 to present: Counting within 1 sq m quadrats

<u>Spatial coverage:</u> Baywide from the mouth of the bay upriver to Woodland Beach on the Delaware side to Sea Breeze on the New Jersey side.

Temporal coverage:

- 1990 to 1998: Weekend day nearest to the new or full moon at the end of May.
- 1999 to present: Sampling occurs within 5 days of the new and full moons of May and June,
- i.e., surveys occur 2 days prior, the day of, and 2 days after the new and full moons.

Sample design:

- 1990 to 1998: informal sampling design
- 1999 to present: Multi-stage, stratified design. Strata are state (DE and NJ) and lunar period (5 day periods centered on the new and full moons in May and June). Selected beaches are subsampled by systematically placed 1 sq m quadrats.

Sample frequency and number:

- 1990 to 1998: each beach was sampled no more than a couple times during May and June.
- 1999 to present: Each beach is sampled at least 12 times during May and June.

Information collected: Counts of males and females.

<u>Changes in sample design:</u> Sampling design changed profoundly in 1999. Peak counts can be calculated from the redesigned survey; however, the index of spawning activity can not be calculated for years prior to 1999 because of insufficient sampling frequency and number. See Smith et al. (2002b) for more information.

New York Region

NYSDEC Peconic Bay Small Mesh Trawl Survey

Years sampled: 1987- present

<u>Gear type:</u> 4.8 meter semi-balloon shrimp trawl, the body has 3.8 cm mesh, the codend has 3.2 cm mesh, and the codend liner has 1.3 cm mesh. The footrope is 0.95 cm rope 6.4 m long, with legs extended 0.9m and wire rope thimbles spliced at each end, 0.6 cm chain hung in loop style on the footrope. The net was towed for 10 minutes at approximately 2.5 knots. The vessel used was a 10.7 meter lobster style workboat

Spatial coverage: Peconic Bay

Temporal coverage: May through October

<u>Sample design</u>: Random survey based on a block grid design. The survey area was divided into 77 sampling blocks with each block measuring 1' latitude and 1' longitude.

Sample frequency and number: 16 stations were randomly chosen each week to sample

<u>Information collected:</u> All finfish species identified and counted. Several macro-invertebrates were also recorded including horseshoe crabs (by number). Environmental information (surface and bottom temperature, salinity, dissolved oxygen, and secchi disc readings) were recorded at each station.

<u>Changes in sample design</u>: From 1987 to 1990 the net was set by hand and retrieved using a hydraulic lobster pot hauler. From 1991 to the present the net was set and retrieved using hydraulic trawl winches and an A-frame. Net haul back speed should not affect HSC GM.

NYSDEC Western Long Island Beach Seine Survey

Years sampled: 1984 - present, consistent methodology starting in 1987

<u>Gear type:</u> 200 ft x 10 ft beach seine with $\frac{1}{4}$ inch square mesh in the wings, and $\frac{3}{16}$ inch square mesh in the bunt. From 1984 – 1998 a 500 ft x 12 ft seine with stretch mesh in the wings and stretch mesh in the bag was used for one sampling round generally in the spring. The seine is set by boat in a "U" shape along the beach and pulled in by hand.

<u>Spatial coverage:</u> Little Neck (LNB) and Manhasset Bay (MAN) on the north shore of Long Island (WLIS), and Jamaica Bay (JAM) on the south shore. Other bays have been sampled on a shorter time frame.

<u>Temporal coverage:</u> May through October. Pre-2000 sampling was conducted 2 times per month during May and June, once a month July through October; 2000 - 2002 2 times per month from May through October.

<u>Sample design</u>: Fixed site survey. Generally 5 - 10 seine sites are sampled in each Bay on each sampling trip.

<u>Sample frequency and number</u>: Generally 5 - 10 seine sites are sampled in each Bay on each sampling trip.

<u>Information collected</u>: All finfish species identified and counted, starting in 1987 invertebrates consistently counted. Since 1998 HSC have been counted, measured, and sex has been identified. Environmental information (air and water temperature, salinity, dissolved oxygen, tide stage, wind speed and direction, and wave height) has been recorded at each station. Bottom type, vegetation type, and percent cover have been recorded qualitatively since 1988.

<u>Changes in sample design</u>: Macro invertebrates not counted reliably until 1987, 500 ft seine discontinued in 1997 – this should not affect the HSC GM since the catch is standardized to the 200 ft seine, sampling frequency increased from one to two trips a month from July to October from 2000 to the present – this will not affect the HSC GM since index is based on only May and June catches.

CTDEP Long Island Sound Trawl Survey

Years sampled: 1984 - present

<u>Gear type:</u> 14 m high-rise otter trawl, 102 mm mesh in wings and belly, 76 mm mesh in the tailpiece and 51 mm mesh codend. Footrope is 14 m long with 13mm combination wire rope. Sweep is a combination type, 9.5 mm chain in belly and 7.9 mm chain in wing. Ground wires are 18.2 m, 6 x 7 wire, 9.5 mm diameter. Bottom legs are 27.4 m, rubber disc type, 38 mm diameter. Net was towed for 30 minutes at 3.5 knots. The vessel used was the 15.2 m aluminum R/V Dempsey.

<u>Spatial coverage:</u> Connecticut and New York waters of Long Island Sound from 5 to 46 m in depth.

Temporal coverage: Spring (April, May, June) and fall (Sept., Oct.)

<u>Sample design</u>: Stratified-random design. Sampling area is divided into 1x2 nautical mile sites with each site assigned to one of 12 strata defined by depth interval (0-9.0 m, 9.1-18.2 m, 18.3-27.3 m, or 27.4_{+} m) and bottom type (mud, sand, or transitional).

Sample frequency and number: 40 samples per month for a total of 200 sites annually.

<u>Information collected:</u> Catch is sorted by species. Finfish, lobsters and squid are counted and weighed in aggregate by species. Selected finfish, lobsters, and squid are measured. Starting in 1992 all species are weighed in aggregate by species. Horseshoe crab counts, weights, sex are sampled and CPUE are available.

<u>Changes in sample design</u>: Macro invertebrates (excluding lobsters) were not weighted until 1992, so the HSC time series starts in 1992. The total HSC sample at each station is weighed; individual crabs are counted in each tow starting in 2002.

New England Region

New Hampshire Spawning Survey

Years sampled: 2001 – present

Gear type: Sighting along 300 foot stretches of beach

Spatial coverage: Five survey locations around Great Bay

Temporal coverage: Annually May through September

<u>Sample design</u>: Count horseshoe crabs at each location during the new and full moons. Each survey is time as closely as possible to the high tide at each site.

<u>Sample frequency and number</u>: At each location, surveys during the new and full moons from May through September

<u>Information collected:</u> Number of crabs; spawning activity; subsample for sex, prosomal width, and weight; climatological parameters and water conditions

<u>Changes in sample design</u>: After 2009, sampling ended in June. Two indices are calculated: spring and spring-summer to continue the time series. The spring-summer time series ends in 2009.

Massachusetts Inshore Bottom Trawl Survey

Years sampled: 1978 – present (Spring and Autumn)

<u>Gear type:</u> ³/₄ North Atlantic Type Two Seam "Whiting" Trawl; 51 ft. footrope/ 39 ft. headrope; 0.5 in. stretch mesh liner; Sweep: Chain sweep (3.5 inch diameter rubber cookies); 60 ft. leglines; Wooden doors (40 in. x 72 in. / 325lb.); 20-minute tows (24h basis); 2.5 knots (randomized direction); F/V Frances Elizabeth (55 ft stern trawler) 1978–82; R/V Gloria Michelle (65 ft stern trawler) 1983 – 2002

Spatial coverage: MA Bay to Merrimac River, Cape Cod Bay, waters south and east of Cape Cod and Nantucket, Nantucket Sound and Buzzards Bay/Vineyard Sound.

Temporal coverage: Spring and Autumn

Sample design: Stratified (depth) random

Sample frequency and number: Approx. 94 annually

<u>Information collected:</u> Count, weight, sex, prosomal width available some years, wave height, lat/lon, salinity, depth, temperature, weather.

<u>Changes in sample design</u>: Vessel changed in 1982 – gear performance trials showed identical average fishing height and wingspread

URI/GSO Trawl Survey Methodology

Years Sampled: 1959-present

<u>Gear Type:</u> Trawl (34' head rope, 48.6' foot rope; 2.5" belly, 2" cod); 53' vessel at 2.0 knots for 30 minutes/tow

Spatial Coverage: Fox Island and Whale Rock stations in lower west passage of Narragansett Bay

Temporal Coverage: Two stations sampled weekly for 12 months

Sample Design: Fixed

Sample Frequency and Number: Approximately 100 tows per year

Information Collected: Number/tow for the entire time series, weight/tow beginning 1994. No prosomal width available.

Changes in Sample Design: None

Rhode Island - Marine Research Inc. Trawl Survey Methodology

Years Sampled: 1973-1974, 1988-present

<u>Gear Type:</u> Trawl (25' head rope, 36' foot rope; 4.8" belly, 1.5" cod end); 38' vessel at 2.5 knots for 15 minutes/tow

Spatial Coverage: Mt. Hope Bay, RI

Temporal Coverage: April-October

Sample Design: Fixed

Sample Frequency and Number: Approximately 60 - 70 tows per 6 month sampling period.

Information Collected: Number / tow only

Changes in Sample Design: None

Rhode Island - Marine Research Inc. Power Plant Impingement

Years sampled: 1992 - present

<u>Gear type:</u> Traveling screens at 3 water intake units equipped with 9.5mm square mesh panels; 38mm mesh at Units 1 and 2 and 25mm at Unit 3 from May to October to reduce horseshoe crab impingement

Spatial coverage: 3 water intakes of the Brayton Point Station in the Mount Hope Bay

Temporal coverage: year round

<u>Sample design</u>: Screens are connected to an in-line collection tank. During sampling, water is diverted for a fixed period of time (typically 8 hours) to the collection tank, where fish are collected and processed.

<u>Sample frequency and number</u>: Sampling is performed 3 times per week (except during February 1997 to December 2003 when sampling was performed daily)

Information collected: number of horseshoe crabs

<u>Changes in sample design:</u> Sampling frequency increased from February 1997 and December 2003

RI DEM Marine Fisheries Trawl

Years sampled: 1979 – present (Horseshoe crabs began to be measured in 1998)

Gear type: Trawl net (see attached for net dimensions)

Spatial coverage: Narragansett Bay, RI Sound, Block Island Sound

Temporal coverage: Survey runs all year

<u>Sample design</u>: The survey is split in to 2 components, a random stratified "seasonal" component, and a fixed station monthly component; Sample frequency and number: There are approximately 84 random stratified stations done per year (42 in the spring and 42 in the fall) and approximately 150 fixed stations done per year (about 13 per month)

<u>Information collected:</u> Number of horseshoe crabs, prosomal widths, total weight, sex, and CPUE

Changes in sample design: The vessel was changed in 2005

Stout Survey Methodology

Years Sampled: 1975-2002

Gear Type: Visual count

Spatial Coverage: Pt. Judith Pond, RI; South Shore Rhode Island Coastal Pond

Temporal Coverage: Standard transect surveyed annually during spawning season.

Sample Design: Fixed

Sample Frequency and Number: 1 survey annually

Information Collected: Number of crabs observed within standard transect

Changes in Sample Design: None



Atlantic States Marine Fisheries Commission

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Horseshoe Crab Technical Committee Meeting Summary

Arlington, VA September 25, 2013

Technical Committee Members: Penny Howell (chair, CT DEEP), Greg Breese (US FWS), Mike Millard (US FWS), Steve Doctor (MD DNR), Joanna Burger (Rutgers), Vin Malkoski (MA DMF), Jeff Brust (NJ DFW), Tiffany Black (FL FWC), Larry DeLancey (SC DNR), Adam Kenyon (VMRC), Tina Moore (phone, NC DMF), Jim Page (GA DNR), Derek Orner (phone, NOAA)

ASMFC Staff: Marin Hawk

Public: John Sweka (US FWS), Kim McKown (NY DEC)

The Horseshoe Crab Technical Committee (TC) met to review the 2013 stock assessment update for horseshoe crabs. The TC also reviewed the Adaptive Resource Management (ARM) harvest recommendations. States updated the TC on the status of Asian horseshoe crab importation in their state, and the TC also discussed promoting the use of artificial bait in the conch and whelk fisheries. Below is a summary of their discussions:

2013 Stock Assessment Update

John Sweka, chair of the Stock Assessment Subcommittee (SAS), presented the stock assessment update to the TC. The assessment update indicated little change in the status of the horseshoe crab population in the Delaware Bay and some increase in Southeast regions. There is continued concern with declines in the horseshoe crab populations in the New York and New England regions (Table 1). The TC discussed including analysis of biomedical harvest data by region in the upcoming stock assessment to more precisely show regional mortality sources. However, due to the limited number of biomedical companies and confidentiality rules, regional data cannot be published (in some cases there is only one company in a region). The TC is concerned that mortality due to the continuing growth of the biomedical harvest will eclipse management efforts focused on the bait fishery and would like to explore solutions to include biomedical data in future stock assessments. The TC noted that the coastwide biomedical harvest is now essentially equal to the bait harvest and that mortality attributed to the biomedical harvest has exceeded the annual maximum set the Board every year since 2007 (by 40% for 2011-2012).

The TC recommends that the Board accept the 2013 stock assessment update for management use while keeping the following in mind:

- Management regulations and population assessment should be implemented on a regional scale. Monitoring and research should reflect regional differences.
- Continued precautionary management is therefore recommended coastwide to anticipate effects of redirecting harvest from Delaware Bay to outlying populations.

Table 1. Number of surveys with terminal year having a greater than 0.50 probability of being less than the reference point (i.e. likely less than the reference point). Time series were only included in this summary if the terminal year was 2011 or 2012 and residuals from ARIMA model fits were normally distributed. Those that ended earlier are not included. Also, those surveys that did not begin until after 1998 were not included in the P(if<i1998)>0.50 summary. Similar data summaries from the 2009 ASMFC stock assessment are also provided for reference.

	Current Update		2009 Assessment	
Region	P(i _f <i1998)>0.50</i1998)>	P(i _f <q<sub>25)>0.50</q<sub>	P(i _f <i1998)>0.50</i1998)>	$P(i_f < Q_{25}) > 0.50$
New England	5 out of 6	6 out of 7	2 out of 3	2 out of 5
New York	3 out of 5	1 out of 5	1 out of 5	1 out of 5
Delaware Bay	4 out of 11	2 out of 16	5 out of 11	1 out of 19
Southeast	0 out of 2	0 out of 5	0 out of 5	0 out of 3
Coastwide	12 out of 24	9 out of 33	8 out of 24	4 out of 32

ARM Harvest Output

The Delaware Bay Ecosystem Technical Committee (DBETC) is responsible for reviewing and approving the ARM harvest recommendations for 2014 (see DBETC Report from September 24, 2013) and informing the TC of those recommendations. The TC had no concerns with the harvest recommendations for 2014.

Importation of Asian Horseshoe Crabs

Since the Horseshoe Crab Management Board (Board) passed a resolution (Appendix A) encouraging states to ban the importation and use of Asian horseshoe crabs, several states have taken action (Table 2). The TC discussed various methods that states can employ to ban importation. Some states have not taken any action because they have very limited or no eel or conch fisheries and/or have taken the position that this issue is best dealt with on the federal level.

Artificial Bait

Early studies conducted at the University of Delaware isolated a chemical cue which attracts eel and conch to horseshoe crab, explaining the success of horseshoe crabs as bait in those fisheries. Recently UDel researchers have successfully manufactured a workable alternative bait product (see attached). This study showed that using as little as 1/16 of a female horsehose crab, when mixed with other crustaceans such as Asian shore crabs, is as successful in attracting eels as using the entire horseshoe crab. The TC discussed ways to promote the use of this alternative bait in order to further limit the horseshoe crab harvest while sustaining the fisheries relying on crab bait. The TC is investigating the cost effectiveness of the alternative bait since it is now commercially available.

 Table 2: Status of state bans regarding importation or use of Asian horseshoe crabs as of September 25, 2013.

State	Status	Expected Implementation	
NH	No action taken		
MA	Moving forward to ban	Unknown	
СТ	Sent out notice to fishermen; no legal action being taken until federal government takes action		
RI	Emergency Action filed April 12 2013; will go through public process this winter	Spring 2014?	
NY	Committee decided not to list as invasive species; Makes difficult to ban imports		
NJ	Marine Fisheries does not have authority; endangered and non-game species committee may have authority		
DE	Start of Action notice released; published in register of regulations	In place	
MD	Drafting regulations	Late Fall 2013	
VA	No action taken		
NC	No action taken		
SC	Listed as a prohibited species; illegal to place any part of Asian HSC into salt waters of the state	In place	
GA	No action taken		
FL	No action taken		
	*Importation has occurred in NY, but it may be happening in adjacent states; importer has approached fishermen in		
	adjacent states		

APPENDIX A

Resolution 13-01

Resolution to Ban the Import and Use of Asian Horseshoe Crabs as Bait

Whereas, the Atlantic States Marine Fisheries Commission (Commission) is comprised of representatives of the fifteen Atlantic coastal states and is charged with management of fisheries resources, marine, shell, and anadromous; and

Whereas, one of those fisheries resources is the Atlantic horseshoe crab (*Limulus polyphemus*) which is managed for its ecological services, use as bait, and in the biomedical industry; and

Whereas, horseshoe crabs are used as bait in fisheries for American eel and whelk fisheries; and

Whereas, bait shortages motivated seafood dealers in the State of New York to import 2,000 non-native Asian horseshoe crabs in 2011, and 7,400 kilograms of non-native Asian horseshoe crabs in 2012 for use as bait in state waters; and

Whereas, three species of Asian horseshoe crabs (*Tachypleus gigas, Carcinoscorpius rotundicauda*, and *Tachypleus tridentatus*) pose a potential threat to the marine resources and human health along the Atlantic coast of the United States; and

Whereas, recent evidence presented in 2011 suggests that the populations of these three species of Asian horseshoe crabs are in decline; and

Whereas, it will take the United States Fish and Wildlife Service up to a year to add the species to the Injurious Wildlife list of the Lacey Act so importation can be regulated on a federal level; and

Whereas, in the meantime measures should be put in place to address the issue; and

Whereas, one species of parasitic flatworm lays eggs in tough cocoons on the shell of the Asian horseshoe crab, which can easily survive and hatch even if the host crab is killed; and

Whereas, the introduction of such or similar parasites would have detrimental effects on the American horseshoe crab population, and

Whereas, detrimental impacts on American horseshoe crab populations will likely impact food availability for migratory shorebirds, including red knots; and

Whereas, one species of Asian horseshoe crab (*C. rotundicauda*) is known to contain the powerful, potentially painful, neurotoxin tetrodotoxin (TTX); and,

Whereas, the potential for TTX accumulation in commonly consumed seafood product (whelk and eel) and subsequent human illness is unknown; and

Now, therefore be it resolved that the Commission's Horseshoe Crab Management Board recommend to its member states that they take any and all action to ban the importation and use of Asian horseshoe crabs as bait as soon as possible.



Saving the Horseshoe Crab: Designing a More Sustainable Bait for Regional Eel and Conch Fisheries

by Kirstin Wakefield

Horseshoe crabs have been called by many names: ancient mariners, helmet crabs, and living fossils. Gracing our planet for more than 350 million years, they have been extremely resilient to changes in water conditions, climate, and human use. Once harvested en masse to be spread as fertilizer for Delaware's extensive corn and soybean crops, horseshoe crabs are now used in biomedical applications, and even more recently, as bait for regional eel and conch fisheries.

Horseshoe crabs were once so plentiful in Delaware Bay that they were considered a nuisance for fishermen and beachgoers alike, but their numbers dropped considerably by the early 1990s. While the exact reason for the population decline was unknown, concerns grew over their increasing use as bait for regional eel and conch fisheries. Between 1975 and 1983, bait-related fishing mortality was estimated to be 350,000 horseshoe crabs per year, or 8–15 percent of the total population (Botton and Ropes, 1987). In 1998, more than 2.7 million horseshoe crabs were harvested coast-wide to meet the bait needs for commercial fisheries (ASMFC, 2006). Compared to some traditional baits, horseshoe crabs were easy to harvest. Bait collectors walked along the beaches scooping up hundreds of nesting horseshoe crabs or dredged the bay as the horseshoe crabs came in to spawn, quickly filling their harvest quotas.

Horseshoe crabs collected for use as fertilizer and livestock feed at Bowers Beach, Del. (1928). Photo credit: Delaware Public Archives



If horseshoe crabs have always been found in Delaware Bay, what's the big deal about using them for bait?

- From an ecological perspective, Delaware Bay is the second-largest stopover on the East Coast for migratory shorebirds, for one key reason: Their arrival coincides with horseshoe crab nesting on the beaches. The small, greenish eggs are loaded with protein, providing an energy-rich fuel source for the birds' long flights north. Studies have shown that horseshoe crab eggs are a primary food source for the red knot; the weight of each bird nearly doubles during their two-week stopover in Delaware Bay (Niles et al., 2007). Downward trends in red knot population counts coinciding with increases in harvests of egg-laden female horseshoe crabs have prompted the U.S. Fish and Wildlife Service to consider listing the red knot under the Endangered Species Act.
- From a biomedical perspective, the chemistry of the horseshoe crab's blue blood has led to some amazing advances in medical technology. Many prosthetic devices, injectable drugs, and intravenous devices are tested for bacterial contaminants before they even leave the production facility. The basis for this test is LAL, or *limulus amoebocyte lysate*, a compound that is only found in horseshoe crab blood.
- From a physiological perspective, horseshoe crabs are slow to reach sexual maturity; it takes between nine and 12 years until a horseshoe crab's eggs are ready to be fertilized. Even though a female may lay as many as 90,000 eggs each year, only about 10 will survive to adulthood (ASMFC, 2010). So, the effects of such a heavy, sex-selective harvest would not be fully realized for a decade or more.



A clutch of horseshoe crab eggs collected from Port Mahon, Delaware. Photo credit: Kirstin Wakefield

As annual horseshoe crab harvests for the fishing industry soared and annual counts of juvenile and spawning horseshoe crabs began trending downward, conservationists urged New Jersey and Delaware state governments to protect the Delaware Bay horseshoe crab population. In addition to creating the first horseshoe

crab reserve—a 30 square-mile no-take area at the mouth of Delaware Bay—scientists from the Delaware Department of Natural Resources and Environmental Control (DNREC) and the New Jersey Department of Environmental Protection (NJDEP) recommended bay-wide limits on horseshoe crab harvest for the bait fisheries. In 2001, annual harvests were capped at 25 percent of the reference period landings for each state along the Eastern seaboard. New Jersey and Delaware ultimately banned the harvest of female horseshoe crabs in 2006 and limited the harvest of male horseshoe crabs to 100,000 per year (Figure 1).

Can a Sustainable Alternative Bait Be Found?

At a fisheries workshop in the 1990s, University of Delaware researcher Nancy Targett listened to Delaware fishermen say that eel were overwhelmingly attracted to pots baited with female horseshoe crabs. This was especially surprising as horseshoe crabs are not a natural prey for eel. While fishermen had tried many other baits including herring, blue crabs, surf clams, and shrimp heads (Manion et al., 2000), none were as effective as the egg-laden female horseshoe crab.

A marine chemical ecologist, Targett studies the chemical cues that help plants and animals communicate underwater. While mulling over the conversations she had with the fishermen, she pondered whether a specific chemical cue that naturally occurs in horseshoe crabs could be responsible for attracting the eel. If that "scent" could be identified, could it then be bioengineered for use in an artificial bait? The mystery of the chemical message combined with intensifying restrictions on horseshoe crab harvests spurred Targett and her research team to investigate a more environmentally sustainable alternative to horseshoe crab bait.

Untangling the Chemical Cue

Partnering with scientists at DuPont and the Delaware Biotechnology Institute, Targett's research lab embarked on a journey to identify the unique chemical cue in horseshoe crabs that attracted eel and conch. They used a combination of chemical separation techniques and laboratory-based animal assays to identify potential candidates for the scent. The most effective of these techniques was differential detection.

In this chemical separation technique, tissue samples from female horseshoe crabs were extracted in several solvents to tease apart the attractants from other components normally



Figure 1. Horseshoe crab landings in the Mid-Atlantic and Chesapeake regions (1970–2011). Landings data are reported to NMFS in millions of pounds harvested per year. Mid-Atlantic States include NY, NJ, DE, MD, and VA. found in the crabs' tissues. After each extraction step, tissue samples were mixed into a bait formulation and tested on eel and conch in the laboratory.

For each laboratory test, animals were offered a choice of two bait types: one prepared with the extracted tissues, called the "treatment bait," and one prepared from untreated tissues, called the "control bait." If the animals flocked to the control bait instead of the treatment bait, then the extraction technique had successfully knocked out the chemical cue. Figure 2 illustrates the difference in bait consumed between horseshoe crab tissue samples extracted in two solvents: benzyl alcohol and chloroform. In this test, nearly 93 percent of the control bait was consumed compared to only 30 percent of the treatment bait. The results showed that this suite of solvents successfully knocked out the scent in the horseshoe crab tissues.

Partners at DuPont compared the chemistry of the biologically active and inactive tissue samples using mass spectrometry and control/comparison software. More than 100 compounds were identified, the most common of which were peptides and amino acids. Two amino acids—betaine and homarine were found in both the biologically active and inactive tissue samples. Their presence in both samples suggested that they were not likely to be a key component of the attractant. This finding supported previous laboratory bait tests with eel and conch. By themselves, neither amino acid mixed in the bait formulation attracted eel or conch.

DuPont scientists also identified an omega-3 fatty acid, eicosapentaenoic acid (EPA), that was notably present in the



Figure 2. Laboratory assays comparing consumption of alginate baits by conch. Blue bars represent the treatment bait containing horseshoe crab (HSC) tissue that had been extracted with benzyl alcohol three or five times, consecutively. Yellow bars represent the control bait made from untreated HSC tissues.

biologically active samples but not in the samples extracted with solvents. Since this compound is commonly found in fish oils and is readily available on a commercial scale, the research team decided to test its appeal in eel pots using the methods previously described. They mixed the EPA into the bait matrix along with a few other compounds that were also common among the active samples; however, field tests did not yield high catches at different St. Jones River sites. Further research is needed to evaluate whether baits impregnated with omega-3 fatty acids can attract eel and/or conch in the field.



Time-lapse photography documents a favorable eel response to alginate baits prepared from horseshoe crab tissues. The white (control) bait has been prepared without horseshoe crab tissues; the yellow (treatment) bait contains extracts from horseshoe crabs. Photo credit: Jason Rager

A Formula for the Bait: Brown Seaweed to the Rescue!

Paralleling their partners' quest for the chemical cue, Targett and her graduate students fine-tuned an artificial bait formulation. The first step was to learn more about what commercial fishermen desired in a bait alternative. After discussions with Delaware Bay eel and conch fishermen, a few important qualities were identified: The bait needed to be commercially available and reasonably priced (male horseshoe crabs cost fishermen \$1.50-\$2.50 each, while females cost up to \$5.00), require minimal refrigeration, and hold up well for several tidal cycles.

Mixing an alginate made from brown seaweed with several food-grade chemicals, the scientists designed an inexpensive, edible, and biodegradable matrix. The gelatin hardens in minutes; no refrigeration is required as it sets. In field trials with conch, the baits kept their integrity for four days when enclosed in a polyvinyl mesh bait bag. Preservatives, such as ascorbic acid, can also be added to prevent bait spoilage during longer soak times.



The fronds of brown kelp create an underwater forest for many species of fish, crabs, and urchins. They also provide a rich source of alginate—a gelling agent used for preparing many foods. Photo credit: Kirstin Wakefield

Alginates are polysaccharides, or gums, found in many species of brown algae (kelp). When mixed with water, they form a thick gel that can be flavored or molded into a variety of shapes and textures. Widely used in food and medical industries, alginates are the base for dental impressions, burn dressings, and even the pimento stuffing in cocktail olives!

Horseshoe Crab-Based Bait Recipe

Not only does it use FDA-approved ingredients, but the bait is so easy to make, you can try it at home! All you need is a blender, a microwave, a few chemicals, several containers, and the special scent or fish product you want to add. Ingredients can be obtained from most major chemical suppliers.

Serves: 20 eel or conch pots Prep time: 30 min.

Ingredients:

120 grams of alginic acid sodium salt

- 54 grams of citric acid
- 54 grams of sodium bicarbonate (baking soda)

27 grams of ascorbic acid

800 ml of a 7.11 percent calcium sulfate (gypsum) solution (0.568 grams dissolved in 800 ml of water)

6 liters of water (room temperature)

2 liters of coarsely ground horseshoe crab or other attractant*

Materials needed:

Food scale, drill blender, two large buckets, large microwavable container, microwave, 20 bait cups/containers (about 400 ml total volume)

Instructions:

First, prepare the aginate solution. Pour the citric acid, sodium bicarbonate, ascorbic acid,** and 3 liters of water into a large bucket. Mix well with a drill blender. In a separate microwavable container,

heat 3 liters of water on high for 12 minutes. Add the heated water to the bucket and mix. Slowly add the alginic acid to the bucket. Mix well until everything is dissolved.

To make the baits, mix 6 liters of the alginate solution with 2 liters of horseshoe crab tissue or attractant scent in a large bucket. Next, add 800 ml of the calcium sulfate solution. Mix quickly and thoroughly, and immediately pour the mixture into your bait containers. Allow baits to harden for several minutes.

If you're not planning to use the bait right away, it can be stored in the refrigerator. Freezer storage is not recommended.

- * Permits are required for the collection of horseshoe crabs. Please check with your state natural resource agency for more information.
- ** The ascorbic acid is not required when using ground horseshoe crabs as the attractant; you may want to add it if using a combination of ground fish or crabs to prevent the bait from changing color or degrading more quickly.



A batch of horseshoe crab-based bait ready for field tests. Photo credit: Julie Anderson

Stretching the Crab: A Solution

Realizing that the search for a single cue was proving difficult, Targett and her team set out to find an alternative for local fishermen. Partnering with Dewayne Fox, a fisheries professor at Delaware State University, they tested several artificial baits made from the alginate matrix. Fox had already established baseline data for eel populations in the St. Jones River using mark and recapture studies. By comparing catch rates to baseline data for the river, the team could determine if the artificial bait fished better than traditional baits.

The artificial baits were fished in commercial eel pots at 40 sites stretching from Delaware Bay up the St. Jones River (Figure 3). Because the salinity varied so strongly between the mouth of the river (~20 ppt salinity) and the upper river (~1 ppt salinity), the river was divided into two sections for this study. Three baits (two treatment baits and a control bait) were randomly fished at the sites in both sections of the river. All baits were fished over a 24-hour period.

St. Jones River-Kent County, Delaware



Figure 3. Map of St. Jones River eel trapping study area. The red stars represent the 40 sites where traps were set and collected after 24 hours.

The team first compared the artificial bait matrix impregnated with horseshoe crab tissues to a positive control ($^{1}/_{2}$ female horseshoe crab) to establish that the alginate-based bait formulation could indeed lure eel to the traps. When analyzing data from the 40 traps, the scientists found the differences in 24-hour catch rates were not statistically significant (Figure 4). Not only did the artificial bait hold up well for the 24-hour duration of the trial, but also it was as effective as $^{1}/_{2}$ of a female horseshoe crab!

As expected from previous research on eel capture rates in the St. Jones River, catch rates were significantly higher in the lower river sites vs. the upper river sites. In the lower river, traps baited with the artificial bait matrix averaged 50 eel



Figure 4. Field trials of alginate baits in the St. Jones River, Del. The trials compared the average number of American eels trapped using ½ of a female horseshoe crab as bait (white bars) vs. an alginate bait incorporating the equivalent of ½ of a female horseshoe crab (blue bars). Results are averaged across all 40 river sites, as well as the 20 sites on the lower river section.

per trap. In the upper river, the artificial bait matrix caught about 12 eel per trap. *The team found that location in the river affects catch rates for both the alginate bait and the traditional horseshoe crab bait.*

Next, the team determined the minimum amount of artificial horseshoe crab bait that could be used to successfully trap eel in the St. Jones River study area. They compared catch rates when pots were baited with one block of artificial bait (equivalent to $1/_2$ horseshoe crab), $1/_2$ block of artificial bait (equivalent to $1/_4$ horseshoe crab), and $1/_4$ block of artificial bait (equivalent to $1/_8$ horseshoe crab). *The field trials showed that* $1/_8$ *of a female horseshoe crab is the maximum amount needed for each bait.*

Finally, the team compared baits prepared with equal amounts of female vs. male horseshoe crab tissue. They found that artificial baits made with the same concentration of male horseshoe crab tissues were just as effective at attracting eel into the traps. *From these results, the team concluded that female horseshoe crabs no longer need to be targeted as bait for eel in Delaware Bay's commercial fishery.*

The scientists also tested attractiveness of alginate-based baits to conch, using standard wooden conch pots. In each trial, 20 pots

(10 control baits and 10 test baits) were fished in Delaware Bay, near the entrance to Roosevelt Inlet. Conch pots were fished for 24–48 hours. Alginate baits prepared with female horseshoe crab tissues repeatedly caught conch across three field trials, and catch rates were similar to pots baited with ¹/₄ of a female horseshoe crab.



A bountiful harvest from the Delaware Bay field trials. Photo credit: Julie Anderson

This series of field trials showed that *less than* $\frac{1}{8}$ *of a female horseshoe crab could be used in each bait and achieve the same catch per unit effort as baiting with* $\frac{1}{2}$ *of a female horseshoe crab.* Moreover, because catch rates did not differ when traps were baited with equivalent concentrations of male or female horseshoe crab tissues, the use of males only in the artificial bait *matrix could be recommended.* Since Delaware state regulations limit horseshoe crab bait use to $\frac{1}{2}$ of a female, or one whole male per trap or pot, the findings provide a solution that would *significantly reduce the amount of horseshoe crab being used per trap, as well as reducing the long-term harvest pressure on female horseshoe crabs.*

And Yet, a Better Alternative, You Say?

While the search for the chemical cue continued, the team explored one more option for the artificial bait. They already knew that other species of fish and crab would catch eel and conch, just not as efficiently as horseshoe crabs. But what if they could combine a locally abundant nuisance with the alginate matrix to lower the percent of horseshoe crab needed to make each artificial bait?

Along the jetties and riprap near the mouth of Delaware Bay, *Hemigrapsus sanguineas*, the Asian shore crab, has become a fierce competitor for limited habitat. Not meaty enough for a gourmet meal, the prolific crab is being used locally as bait for tautog. Black drum, sea robins, and black sea bass are also known to prey on the nuisance crab.

Because Asian shore crabs are so numerous across the region and easy to collect by hand, the team decided to test them as a bait alternative. Two alginate baits were prepared for laboratory choice tests with conch: one a 50:50 mixture of Asian shore crab and horseshoe crab tissues, the other



Asian shore crab, *Hemigrapsus sanguineas.* Photo credit: U.S. Geological Survey

Native to the western Pacific Ocean along the coasts of Russia, Korea, and Japan, the Asian shore crab was first reported in the U.S. in 1988. Initially found in New Jersey, they quickly spread from Maine to North Carolina along rocky coastlines. Able to tolerate a wide range of salinity and temperatures, their only known predators are rockfish and seagulls. However, Asian shore crabs prey on and compete with native mud crabs, blue crabs, rock lobster, and fish for food and space. Their long breeding season, combined with their monthlong floating larval stage, means that they can easily be transported by wind and currents up and down the Atlantic coast.



Conch aggregate around and readily consume an alginate bait prepared with Asian shore crab. Photo credit: Julie Anderson

100 percent horseshoe crab tissue. To measure the amount of bait consumed overnight, baits were weighed before and after each choice test. The scientists found that conch readily consumed both baits in the laboratory assays. *Percent consumption did not differ between the baits, suggesting that Asian shore crab could readily be substituted for horseshoe crab tissues in the alginate matrix (Figure 5).*

Based on these promising laboratory results, the team tried the Asian shore crab baits in the field. Baits were tested in eel and conch pots in the same manner and at the same locations described above. In this suite of experiments, baits were prepared using a 50:50 mixture of Asian shore crab and horseshoe crab tissues. The Asian shore crab bait was fished



Conch Consumption Rates for Alginate Baits Prepared from Crab Tissues

Figure 5. Laboratory choice tests with conch comparing two alginatebased baits. Horseshoe Crab Only (blue bar) consisted of 100 percent female horseshoe crab tissue in alginate formulation. Asian Shore Crab Mixture (teal bar) consisted of a 50:50 mixture of Asian shore crab and female horseshoe crab tissues. Both baits were readily consumed by conch. Differences in the percent of bait consumed were not statistically significant. against an alginate bait made from 100 percent horseshoe crab tissue. Although catch rates for eel were low in the pilot tests, there was no difference in catch rates between the two baits. Conch trials gave similar results.

By replacing 50 percent of the horseshoe crab tissue with an equivalent amount of Asian shore crab, the team has designed a more environmentally sound, alginate-based bait that only uses 1/12 to 1/16 of an adult horseshoe crab.

A Commercially Available Bait

Now that you have the recipe at your fingertips, mix up a batch and test it in your traps! Or if you do not feel like tinkering, a ready-made bait is on the horizon. In the fall of 2012, LaMonica Fine Foods in Millville, N.J., scaled up production of the alginate-based bait, incorporating a proprietary fish attractant. In partnership with local conch fishermen, they have been field testing the baits in Delaware Bay. The field trials have been so successful that requests for more bait are pouring in. Plans for commercial production of an affordable bait that is easy to handle and easy to store are underway.

Inquiries about the commercial production and bait availability can be directed to Michael LaVecchia at LaMonica Fine Foods: 856-825-8111, ext. 102.

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About the Author

Kirstin Wakefield earned a master's degree from the University of Delaware College of Earth, Ocean, and Environment. She was on the team of scientists working to find an alternative to horseshoe crabs as bait for eel and conch fisheries.

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Service Proposes to List Red Knot as a Threatened Species Under the Endangered Species Act

Declining food supply and habitat are seen as threats for a remarkable shorebird that migrates thousands of miles each year

The U.S. Fish and Wildlife Service today released a proposal to list the *rufa* red knot (*Calidris canutus rufa*), a robin-sized shorebird that annually migrates from the Canadian Arctic to southern Argentina, as a threatened species under the Endangered Species Act. The proposed rule will be available for 60 days of public comment.

"The *rufa* red knot is an extraordinary bird that each year migrates thousands of miles from the Arctic to the tip of South America and back, but – like many shorebirds – it is vulnerable to climate and other environmental changes," said Service Director Dan Ashe. "In some areas, knot populations have declined by about 75 percent since the 1980s, with the steepest declines happening after 2000. We look forward to hearing from the public with any new scientific information as we consider the proposal."

After an exhaustive scientific review of the species and its habitat, Service biologists determined that the knot meets the definition of threatened, meaning it is likely to become in danger of extinction in the foreseeable future throughout all or a significant portion of its range. The knot, whose range includes 25 countries and 40 U.S. states, uses spring and fall stopover areas along the Atlantic and Gulf coasts. Changing climate conditions are already affecting the bird's food supply, the timing of its migration and its breeding habitat in the Arctic. The shorebird also is losing areas along its range due to sea level rise, shoreline projects, and development.

A primary factor in the recent decline of the species was reduced food supplies in Delaware Bay due to commercial harvest of horseshoe crabs. In 2012, the Atlantic States Marine Fisheries Commission adopted a management framework that explicitly ties horseshoe crab harvest levels along the Atlantic Coast to knot recovery targets. The Service's analysis shows that although the horseshoe crab population has not yet fully rebounded, the framework should ensure no further threat to the knot from the crab harvest. International, state and local governments, the conservation community, beachgoers and land managers are helping ensure knots have safe areas to winter, rest and feed before or along their journey to the Arctic. These partners assist knots in a variety of ways, including managing disturbance in key habitats, improving management of hunting outside the U.S. and collecting data to better understand the knot.

In many cases, the knot's U.S. coastal range overlaps with those of loggerhead sea turtles and piping plovers, as well as other shorebirds. Conservation actions underway to benefit those species' coastal habitats will also benefit knots.

The bird is one of the longest-distance migrants in the animal kingdom. With wingspans of 20 inches, some knots fly more than 9,300 miles from south to north every spring and repeat the trip in reverse every autumn. While migrating between wintering grounds at the southern tip of South America in Tierra del Fuego and breeding grounds in the Canadian Arctic, the shorebird can be found in groups of a few individuals to thousands along the Atlantic and Gulf coasts.

Studies in Delaware Bay show knots nearly double their weight at this last major spring stop to make the final leg to the Arctic. One bird, called B95 from his leg flag, has been nicknamed the Moonbird, as researchers estimate his 20 or more years of migrations are the equivalent of a trip to the moon and at least halfway back.

Other knot populations winter in the southeast U.S., northwest Gulf of Mexico and northern Brazil. New information shows some knots use interior migration flyways through the South, Midwest and Great Lakes. Small numbers (typically fewer than 10) can be found during migration in almost every inland state over which the knot flies between its wintering and breeding areas. Other subspecies of red knot, including *C.c. roselaari* that migrates along the Pacific Coast to breed in Alaska and Wrangel Island, Russia, are not included in this proposal on the *rufa* red knot.

As required by the Endangered Species Act, the Service plans to publish a separate proposed rule identifying critical habitat for the red knot before the end of 2013 and expects to make a final decision on both rules in 2014.

The proposed rule, in response to a court-ordered deadline, is available for public comment through November 29, 2013. The agency requests a variety of information on the knot, from population trends to genetics and distribution.

Learn more at http://www.fws.gov/northeast/redknot/.

Comments may be submitted through the following methods:

- Federal Rulemaking Portal: http://www.regulations.gov. Follow the instructions for submitting information on docket number FWS-R5-ES-2013-0097.
- U.S. mail or hand-delivery: Public Comments Processing, Attn: FWS-R5-ES-2013-0097; Division of Policy and Directives Management; U.S. Fish and Wildlife Service; 4401 N. Fairfax Drive, Suite 222; Arlington, Virginia 22203.

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Horseshoe Crab Delaware Bay Ecosystem Technical Committee Meeting Summary

Arlington, VA September 24, 2013

Technical Committee Members: Greg Breese (chair, US FWS), Mike Millard (US FWS), Steve Doctor (MD DNR), Wendy Walsh (US FWS), Dave Smith (USGS), Jordan Zimmerman (DE FW), Eric Hallerman (phone, Virginia Tech)

ASMFC Staff: Marin Hawk

Public: John Sweka (US FWS), Derek Orner (phone, NOAA), Jim Lyons (US FWS)

The Delaware Bay Ecosystem Technical Committee (DBETC) met to review the Adaptive Resource Management (ARM) harvest output for the 2014 fishing year. The DBETC also reviewed horseshoe crab surveys. Usually, the DBETC also reviews shorebird surveys; however, the committee was not able to do so this year due to extenuating circumstances. Below is a summary of their discussions.

Calculation of Red Knot Threshold and ARM Harvest Output

Since the implementation of Addendum VII in 2012, the red knot threshold which is used in the ARM model has been 45,000 birds. This threshold was based upon aerial peak counts and ground counts when aerial counts were not able to meet objectives (such as bad weather) preventing them. However, it was recognized that peak counts do not capture the full population because they cannot take turnover into account. In 2011, new monitoring of the marked to unmarked ratio was implemented to address this issue. For 2014, the ARM Working Group (ARM WG) felt that there was enough data to begin using this mark-resight estimate. The ARM WG presented their recommendation for moving from ground and aerial counts to mark-unmarked ratio estimates of red knots, which involves adjusting the threshold to account for differences in the different methodologies. The DBETC discussed the best way to adjust the red knot threshold proportionately and decided to accept the recommendations of the WG, based upon 2012 and 2013 data, which results in a ratio of 1.82 and a threshold of 81,900 birds. The peak count from 2011 was deemed an outlier and discarded (Appendix A, Appendix B).

During these discussions, one member of the DBETC expressed concern that the peak count in 2012 was a ground count, while the peak count for 2013 was aerial, and suggested that it would be more desirable to be consistent and use either ground or aerial counts across the years in question. However, the only information available to the WG was what was presented, so this alternative could not be considered at this time. The DBETC decided to formally request all the ground and aerial count data for the years in question and have that available when the ARM model is re-evaluated in the future, .

Dr. Dave Smith (USGS), Chair of the ARM Subcommittee, presented the Subcommittee's recommendations on the ARM Framework harvest output (Appendix C). Based on the most recent data inputs and the new threshold for red knots, the ARM Framework selected Harvest Package 3 as the optimal harvest package, which allows harvest of 500,000 Delaware Bay male horseshoe crabs and zero female horseshoe crabs. Based on the allocation mechanism set up in Addendum VII to the Horseshoe Crab Fishery Management Plan, the following quotas would be set for the Delaware Bay states of New Jersey, Delaware, Maryland, and Virginia:

	Delaware Bay Origin HSC		Total State Quota	
State	Male	Female	Male	Female
Delaware	162,136	0	162,136	0
New Jersey	162,136	0	162,136	0
Maryland	141,112	0	255,980	0
Virginia	34,615	0	81,331	0

Table 1: Harvest recommendations based on harvest package three of the ARM mode
Virginia quota refers to harvest east of the COLREGS line.

The DBETC accepted the ARM Subcommittee report and **recommends the Board accept Harvest Package #3, the optimal selected harvest package, for management of the 2014 horseshoe crab harvesting season**.

Review of Horseshoe Crab Surveys

The following reports were reviewed by the DBETC:

- 1) Virginia Tech Horseshoe Crab Trawl Survey Report
- 2) Delaware Bay Trawl Surveys (Delaware 16 foot and 30 foot) Report
- 3) New Jersey Surveys (Ocean Trawl, Delaware Bay Trawl, Surf Clam) Report
- 4) Delaware Bay Horseshoe Crab Spawning Survey Report
- 5) Maryland Horseshoe Crab Spawning Survey Report
- 6) Delaware Bay Horseshoe Crab Egg Survey Evaluation and Report
- 7) Delaware Bay and Atlantic flyway Red Knot Survey Report

The DBETC agreed that the surveys reflect little change in the status of horseshoe crabs in the Delaware Bay region (Table 2). The population has been stable since 2009. The DBETC also discussed the fact that due to the high variability of the surveys, it is difficult to discern any trends. In future stock assessments, the DBETC would like the stock assessment subcommittee (SAS) to investigate ways to deal with this high variability.

The DBETC was unable to review the shorebird surveys. The DBETC will review those surveys in the future over a conference call.

Survey	Demographic	Gear Used
Virginia Tech Trawl – Coastal Area	Males Immature	Trawl
Virginia Tech Trawl – Coastal Area	Males Newly Mature	Trawl
Virginia Tech Trawl – Coastal Area	Males Mature	Trawl
Virginia Tech Trawl – Coastal Area	Females Immature	Trawl
Virginia Tech Trawl – Coastal Area	Females Newly Mature	Trawl
Virginia Tech Trawl – Coastal Area	Females Mature	Trawl
Delaware Bay Spawning Survey	Male	Beach
Delaware Bay Spawning Survey	Females	Beach
Delaware Bay 16-ft Trawl	Adults	16-ft Trawl
Delaware Bay 16-ft Trawl	Juveniles	16-ft Trawl
Delaware Bay 30-ft Trawl	All (April – July)	30-ft Trawl
Delaware Bay 30-ft Trawl	All (All months)	30-ft Trawl
Maryland Coastal Bays 16-ft Trawl	All	16-ft Trawl
NJ Surf Clam Dredge	Males	Surf Clam Dredge
NJ Surf Clam Dredge	Females	Surf Clam Dredge
NJ Surf Clam Dredge	Juveniles	Surf Clam Dredge
NJ Delaware Bay Trawl	Males	Trawl
NJ Delaware Bay Trawl	Females	Trawl
NJ Delaware Bay Trawl	Juveniles	Trawl
NJ Ocean Trawl - April	All	Trawl

Table 2: Reviewed horseshoe crab surveys.

Other Issues

The DBETC briefly discussed the absence of biomedical data in the stock assessment update. Due to policy, assessment updates cannot incorporate new data into the models. The DBETC would like this biomedical data to be incorporated into future benchmark assessments to ensure that an accurate portrayal of removals is occurring. The DBETC would also like the SAS to include the biomedical data in the regional trend analysis. However, confidentiality issues prevent this from occurring. The DBETC tasked the SAS with investigating options to incorporate biomedical data while avoiding any breaches in confidentiality.

Finally, the DBETC reviewed the recommendations for the DE Bay Egg Survey Working Group. The Working Group determined that the egg survey is not needed to inform management of horseshoe crabs for the following reasons:

- 1. Because of the long time to maturity and high natural mortality during the egg to hatching and early life stages, egg density is not predictive of future stock recruitment, which is especially true for egg density at the beach surface because those eggs will almost certainly not survive to hatching. Thus, egg density is not used to assess the horseshoe crab population.
- 2. Harvest recommendations using the ARM framework rely on annual estimates of abundance for red knot and horseshoe crab populations. Estimates of population abundance incorporate individuals that spawn throughout Delaware Bay. Ecological

uncertainty regarding the relationship between red knot weight gain and population growth is incorporated into the ARM framework. Thus, surface egg densities are not needed to inform harvest recommendations.

Due to the above reasons, the DBETC recommends that the egg survey be discontinued as a compliance element for the states of New Jersey and Delaware. The DBETC added a note that individual states might want to continue the egg survey (for example, NJ requires it as part of their State's regulations) and the TC is willing to provide guidance and expertise to help improve the survey to detect trends for their needs.

Appendix A

To: ARM Working Group From: Jim Lyons Re: Red Knot population estimate for 2013 and adjustments to Red Knot threshold in ARM framework Date: 3 September 2013

Kevin Kalasz provided 2013 mark-resight data that were collected by field crews in Delaware and New Jersey. Fewer marked Red Knots were observed during resighting surveys than in previous years; in all 2,922 individually identifiable birds were detected, which is approximately 21-25% fewer individuals than were detected in 2011-2012. As in the 2011-2012 analysis, resighting data were converted to encounter histories with ten, 3-day sample periods. Similar to 2012, there was very little mark-resight data during the last survey period, 2-4 June. We used only the first nine sample periods in the analysis because only one marked bird was detected during the last sample period (see Appendix 1). Observers collected 429 scan samples of flocks over 26 days between 10 May and 5 June to estimate the proportion of the population with marks. The encounter histories and scan samples were analyzed in an integrated population model described in a previous report submitted to the Delaware Bay ARM Working Group.

In general, stopover population dynamics in 2013 were similar to prior years in that the population peaked during 22-24 May as it did in 2011 and 2012 (Fig. 1). A small number of birds were present in early May and most had departed by the end of May. The peak abundance was greater in 2013 than in prior years (Table 1). The 2013 population peaked during 22-24 May at 29,810 birds compared to 25,390 (2011) and 28,970 (2012) in prior years. One aerial survey was conducted in 2013. On 28 May 2013 observers for the aerial survey detected 25,596 Red Knots in the study area (Table 1).

Overall stopover population size, accounting for population turnover, was slightly greater in 2013 than prior years. An estimated 48,955 (95% BCI, [39,119–63,130]) Red Knots used Delaware Bay in 2013 (Table 2). In 2013, the estimate for overall proportion with marks was 0.092 (95% BCI, 0.073 - 0.115), which was slightly lower than in prior years.

At our last meeting, we decided to use the 2013 data if available, and estimates from 2011-2012, to adjust the Red Knot threshold in the ARM decision-making framework. The threshold was originally set during the development of the ARM framework in reference to historical data from aerial surveys of Red Knots in Delaware Bay. Before declines in Red Knot abundance in Delaware Bay, peak counts using aerial surveys suggested that the bay supported approximately 90,000 Red Knots in some years. This reference value (90,000) does not account for the proportion of birds that are not detected during aerial surveys, and it does not account for population turnover during migration, but at the time of these counts and at the time of the ARM development, 90,000 was considered a historic reference point for Red Knot stopover population size in Delaware Bay.

The threshold in the ARM framework was set at 45,000 Red Knots based on the reasoning that if and when the bay supported half as many knots as the historic population size, there is value in considering the potential for some level of female crab harvest. At times when the Red Knot population is below the threshold, there is no potential value in female crab harvest.

As we move from aerial surveys to mark-resight methods for population monitoring, we decided it is appropriate to adjust the Red Knot threshold upward because mark-resight methods account for both imperfect detection during surveys and population turnover, aspects of survey data for open populations that are not addressed by the conventional aerial surveys conducted in Delaware Bay. We also decided that the Red Knot threshold should be adjusted upward to a degree determined by the ratio of mark-resight estimates to aerial survey indices.

Table 1 provides a comparison of mark-resight estimates and peak aerial or ground counts for 2011-2013. The overall ratio of peak mark-resight estimate and peak counts was 1.14. Note that the aerial survey in 2011 may be a low outlier and may be an anomalous value because the observer became ill with motion sickness during the aerial survey. Note also that the aerial count on 28 May 2013 was greater than the mark-resight estimate for this sampling period (but within the 95% credible interval). The 95% credible interval for this is sampling period, 28-30 May, was wide because resighting probability was relatively low in 2013 in general and at the end of the season in particular (Appendix 1). Nevertheless, using the ratio of 1.14 would result in an adjustment of the threshold from 45,000 to 51,300.

Table 2 provides a comparison of total stopover population size (i.e., accounting for population turnover) and the same aerial survey data for 2011-2013. The overall ratio of total stopover population and peak counts was 2.14, with the same considerations for the 2011 aerial survey as a low outlier. Using Table 2 and a ratio of 2.14, the 45,000 threshold would be adjusted to 96,300.

To date we have considered only the approach of Table 1 (ratio of peak, time-specific estimates). We did this because the aerial survey provides a time-specific estimate and we considered a time-specific mark-resight estimate the most appropriate comparison. It may be appropriate to discuss using the approach of Table 2 (total stopover population estimate) because the historic reference points were considered an index to total stopover population size, lack of adjustment for imperfect detection and turnover notwithstanding. Using the approach of Table 2, we would be adjusting the threshold based on corrections for both detection bias and population turnover.

Finally, perhaps we should consider not using the 2011 aerial survey data as this count may be problematic. Using the approach of Table 2, without the 2011 data, provides a ratio of 1.82 and a concomitant threshold adjustment to 81,900.


Figure 1. Stopover population dynamics in 2013. x-axis is three-day mark-recapture sampling periods. Filled triangle is aerial count of 25,596 birds on 28 May 2013. The peak of time-specific mark-resight estimates was 29,810 birds (95% BCI: 23,710–38,381) which occurred during 22-24 May 2013, about 5 days before the lone aerial survey for 2013. Total stopover population size, accounting for population turnover, was 48,955 birds (39,119–63,130).

Table 1. Peak (time-specific) population estimate using mark-resight methods							
compared to peak count using aerial or ground methods. Neither peak mark-resight							
estimate nor peak count accounts for population turnover during migration. Ratio is							
mark-resight/peak count.							

	Peak	95% BCI	Peak count	
Year	mark-resight	Peak mark-resight	(aerial or ground)	Ratio
2011	25,390 ¹	(23,480–27,430)	$12,804 (A)^2$	1.98

2012	$28,970^1$	(27,020–31,040)	$25,458(G)^3$	1.14
2013	18,675 ⁴	(6,735–37,090)	25,596 (A) ⁵	0.73
Total	73,035		63,858	1.14
(A) Aerial (ount			

(A) Aerial count (G) Ground count ¹ 22-24 May ² 23 May ³ 24 May ⁴ 28-30 May, past the peak of time-specific mark-resight estimates for 2013 (see Fig. 1) ⁵ 28 May

Table 2. Stopover (total) population estimate using mark-resight methods compared to peak count using aerial or ground methods. Mark-resight estimate of stopover population accounts for population turnover during migration; peak count does not account for turnover. Ratio is mark-resight/peak count.

Year	Stopover population (mark-resight)	95% BCI Stopover population (mark-resight)	Peak count (aerial or ground)	Ratio	Red Knot Threshold
2011	43,570 ¹	(40,880–46,570)	12,804 (A) ²	3.40	-
2012	44,100 ¹	(41,860–46,790)	$25,458(G)^3$	1.73	-
2013	48,955 ¹	(39,119–63,130)	25,596 (A) ⁴	1.91	-
Total 2011- 2013	136,625		63,858	2.14	96,300
Total 2012- 2013	93,055		51,054	1.82	81,900

(A) Aerial count

(G) Ground count

¹ estimate for entire season, including population turnover ² 23 May ³ 24 May ⁴ 28 May

Appendix 1.	m-arrary	summary	of 2013	mark-resight d	lata
11	2	<i>.</i>		0	

	-	Next resignted as sample							_		
Sample	Resighted	2	3	4	5	6	7	8	9	10	NR ^a
1	144	63	11	10	17	7	5	2	0	0	29
2	322		87	79	39	24	7	5	0	0	81
3	459			139	80	29	15	9	0	0	187
4	790				329	77	49	21	0	0	314
5	1105					347	124	49	0	0	585
6	942						235	65	1	0	641
7	736							110	0	1	625
8	447								1	0	446
9	9									0	9

^a NR never resighted

Appendix B

Recommendations for improved estimates of red knot stopover population size and associated calibration of red knot threshold

Updated report to the Delaware Bay Ecosystem Technical Committee by the ARM Subcommittee

September 2013

In August 2012, the ARM subcommittee recommended transitioning to a mark-resight methodology for future estimates of red knot abundance in the ARM framework and calibrating the red knot threshold within the ARM framework to maintain proportionality. (Recall that the red knot threshold is part of the utility function that is maximized in the ARM framework, and the threshold assigns value to harvest of female horseshoe crabs – if red knot population is below the threshold in a given year then there is no value assigned to harvesting females in that year.) The ARM subcommittee has met to finalize the threshold calibration, and this memo summarizes the final recommendations.

The ARM subcommittee reviewed mark-resight estimates of red knot stopover population for 2011-2013 based on analyses conducted by Jim Lyons (see Jim's accompanying memo on these estimates). After review of those analyses, the ARM subcommittee's recommendation is to use the ratio of the stopover population estimate to the peak aerial/ground count as the basis for calibrating the threshold (cf Table 2 in Jim's memo). The ARM subcommittee makes this recommendation because 1) the stopover population estimate is the best estimate for the red knot state variable in the ARM framework, 2) the annual peak counts were used previously as the red knot state variable in the ARM framework, 3) the red knot threshold was based originally on historic peak counts, and thus 4) the ratio between stopover population and peak counts will maintain proportionality between population estimates and the threshold.

An additional issue that the ARM subcommittee considered was whether to include the aerial survey data from 2011 in the calibration. The aerial counts in 2011 are thought to be biased unusually low due to observer illness during the flight (Kevin Kalasz, personal communication). Although the ARM subcommittee's position is to avoid removing a data point unless it is clearly an outlier, the consensus was that those who knew the data the best, i.e., Kevin Kalasz and Jim Lyons, consider 2011 problematic and thus it would be reasonable to exclude that data point. Jim Lyons' memo presents calibrations for the threshold with and without 2011 so that the DBETC can discuss and consider this issue further.

In summary, the ARM subcommittee recommends use of mark-resight methodology for estimates of red knot abundance in the ARM framework. To maintain proportionality within the ARM framework, the red knot threshold should be calibrated using the ratio between mark-resight stopover population estimates and peak aerial/ground counts. Also, the aerial survey data from 2011 should be excluded because it is an outlier. The red knot threshold would increase from 45,000 to 81,900 as a result of these recommendations. As a reference, in 2013 the peak count was 25,596 and stopover population estimate was 48,955 (95% BCI: 39,119 to 63,130).

Appendix C

Horseshoe Crab Harvest Recommendations Based on Adaptive Resource Management (ARM) Framework and Most Recent Monitoring Data

Report to the Delaware Bay Ecosystem Technical Committee by the ARM Subcommittee

September 2013

This report summarizes annual harvest recommendations. Detailed background on the ARM framework and data sources can be found in previous technical reportsⁱ.

Objective statement

Manage harvest of horseshoe crabs in the Delaware Bay to maximize harvest but also to maintain ecosystem integrity and provide adequate stopover habitat for migrating shorebirds.

Alternative harvest packages

These harvest packages were compared to determine which will best meet the above objective given the most recent monitoring data. Harvest is of adult horseshoe crabs of Delaware Bay origin.

Harvest package	Male harvest (×1,000)	Female harvest (×1,000)
1	0	0
2	250	0
3	500	0
4	280	140
5	420	210

Population models

Population dynamics models that link horseshoe crabs and red knots were used to predict the effect of harvest packages. Three variations in the models represent the amount and type of dependence between horseshoe crabs and red knots. Stochastic dynamic programming was used to create a decision matrix to identify the optimal harvest package given the most recent monitoring data.

Monitoring data

Sources of data were VT trawl survey for horseshoe crab abundanceⁱⁱ and mark-resight estimate for red knot abundanceⁱⁱⁱ.

Horseshoe crab abundance (millions)			Red knot abundance (×1,000)		
Year	Male	Female	Year	Male and female	
2012 (Fall)	10.7	4.5	2013 (Spring)	48.96	

Harvest recommendations

Decision matrix was optimized incorporating recommendations on red knot stopover population estimates and associated calibration of red knot threshold⁴.

Recommended harvest package	Male harvest (×1,000)	Female harvest (×1,000)
3	500	0

Quota of horseshoe crab harvest for Delaware Bay region states. Allocation of allowable harvest under ARM package 3 (500K males, 0 females) was conducted in accordance with management board approved methodology in *Addendum VII to the Interstate Fishery Management Plan for Horseshoe Crabs*. Note: Maryland and Virginia total quota refer to that east of the COLREGS line.

	Delaware Bay Or	igin HSC Quota	Total Quota	
State	Male	Female	Male	Female
Delaware	162,136	0	162,136	0
New Jersey	162,136	0	162,136	0
Maryland	141,112	0	255,980	0
Virginia	34,615	0	81,331	0

References

- ⁱ McGowan, C. P., D. R. Smith, J. D. Nichols, J. Martin, J. A. Sweka, J. E. Lyons, L. J. Niles, K. Kalasz, R. Wong, J. Brust, M. Davis. 2009. A framework for the adaptive management of horseshoe crab harvests in the Delaware Bay constrained by Red Knot conservation. Report to the Atlantic States Marine Fisheries Commission Horseshoe Crab Technical Committee.
- ASMFC Horseshoe Crab Stock Assessment Subcommittee. 2009. Horseshoe crab 2009 stock assessment report. Report to the Atlantic States Marine Fisheries Commission Horseshoe Crab Technical Committee.
- ASMFC 2009. Terms of Reference and Advisory Report to the Horseshoe Crab Stock Assessment Peer Review. Stock Assessment Report No. 09-02.

ⁱⁱ Dave Smith's June 12 2013 Memo

- ⁱⁱⁱ Jim Lyons' 2013 estimate in the 26 August Memo
- ⁴ ARM's recommendations for improved estimates of red knot stopover population size and associated calibration of red knot threshold



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MEMORANDUM

July 31, 2013

TO: Horseshoe Crab Committees

FROM: Marin Hawk, FMP Coordinator

SUBJECT: Delaware Bay Egg Survey Recommendations

The Delaware Bay Egg Survey Working Group (WG) was tasked by the Horseshoe Crab Management Board to determine whether the egg survey data are used to inform management of horseshoe crabs, or whether there are definitive plans to use the egg survey data to inform management of horseshoe crabs. The WG has determined that the egg survey is not needed to inform management by the Commission. This conclusion is based on the following:

- 1. Because of the long time to maturity and high natural mortality during the egg to hatching and early life stages, egg density is not predictive of future stock recruitment, which is especially true for egg density at the beach surface because those eggs will almost certainly not survive to hatching. Thus, egg density is not used to assess the horseshoe crab population.
- 2. Harvest recommendations using the ARM framework rely on annual estimates of abundance for red knot and horseshoe crab populations. Estimates of population abundance incorporate individuals that spawn throughout Delaware Bay. Ecological uncertainty regarding the relationship between red knot weight gain and population growth is incorporated into the ARM framework. Thus, surface egg densities are not needed to inform harvest recommendations.

Due to the above reasons, the WG recommends that the egg survey be discontinued as a compliance element for the states of New Jersey and Delaware. It should be noted though, that the removal of a compliance mandate should not be interpreted as a suggestion to discontinue the individual states from conducting the egg survey. The states could decide that the survey satisfies other goals. The removal of the compliance mandate is simply a recognition that, in the context of horseshoe crab harvest management, the egg survey is not essential.

Although egg densities estimates are not used in the ARM model or horseshoe crab management in general, they could provide valuable ancillary information on changes in food availability for informing red knot management. At present, the DE and NJ egg surveys are the only fisheryindependent programs aimed at tracking trends in and directly estimating the magnitude of horseshoe crab egg density in Delaware Bay. The annual horseshoe crab spawning survey has been correlated with bird weight gain measurements and could be used as an index of food availability, but it is not designed to provide a direct estimate of egg densities.

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The WG noted, however, that the egg surveys as they are currently designed and analyzed have methodological issues that compromise inference. A summary list of these issues has been developed by the WG. Several members of the WG have expressed an interest in working with DE and NJ to address design issues and to try to produce statistically rigorous estimates from existing data.

Please do not hesitate to contact me with any questions at <u>mhawk@asmfc.org</u> or 703-842-0740.

McGowan, C. P., J. E. Hines, J. D. Nichols, J. E. Lyons, D. R. Smith, P. W. Atkinson, N. A. Clark, M. Dey, P. M. Gonzalez, L. J. Niles, K. S. Kalasz, and W. Kendall. 2011. Linking red knot survival to the timing and abundance of horseshoe crab spawning in Delaware Bay. Ecosphere 2(6): art69